Site Development and Institutional Controls Plan

South Tacoma Field Site Tacoma, Washington

The Burlington Northern and Santa Fe Railway Company and Amsted Industries Incorporated



K/J 006015.00 March 2000

Kennedy/Jenks Consultants

SITE DEVELOPMENT AND INSTITUTIONAL CONTROLS PLAN South Tacoma Field Site Tacoma, Washington

Prepared for

THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY and AMSTED INDUSTRIES INCORPORATED

Prepared by

KENNEDY/JENKS CONSULTANTS ENGINEERS AND SCIENTISTS 530 South 336th Streat Federal Way, Washington 98003 (253) 874-0555

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LIST OF ACRONYMS FOR THE SOUTH TACOMA FIELD SITE DEVELOPMENT AND INSTITUTIONAL CONTROLS PLAN

Amsted Amsted Industries

bgs below ground surface

BNR Burlington Northern Railroad

BNSF The Burlington Northern and Santa Fe Railway Company

.CD Consent Decree

COCs chemicals of concern

cPAH carcinogenic polynuclear aromatic hydrocarbon (cPAHs for plural)

DY BNR Dismantling Yard

EPA U.S. Environmental Protection Agency

FS feasibility study

mg/kg milligrams per kilogram.

Q&M operations and maintenance

OSHA Occupational Safety and Health Administration

PAH polynuclear aromatic hydrocarbon (PAHs for plural)

PCB polychlorinated biphenyl (PCBs for plural)

ppm parts per million

RA remedial ection

RCRA Resource Conservation and Recovery Act

RI remedial investigation

ROD Record of Decision

RY BNR Railyard

SEPA State Environmental Policy Act

SOW Statement of Work

SDIC Site Development and Institutional Control (Plan)

STF South Tacoma Field

WAC Washington Administrative Code

1.0 INTRODUCTION

This Site Development and Institutional Controls (SDtC) Plan presents the information available to reduce the risks to human health and the environment during post remedial action (RA) activities at the South Tacoma Field Superfund site (STF site) in Tacoma, Washington. This SDIC Plan is based on requirements presented in the:

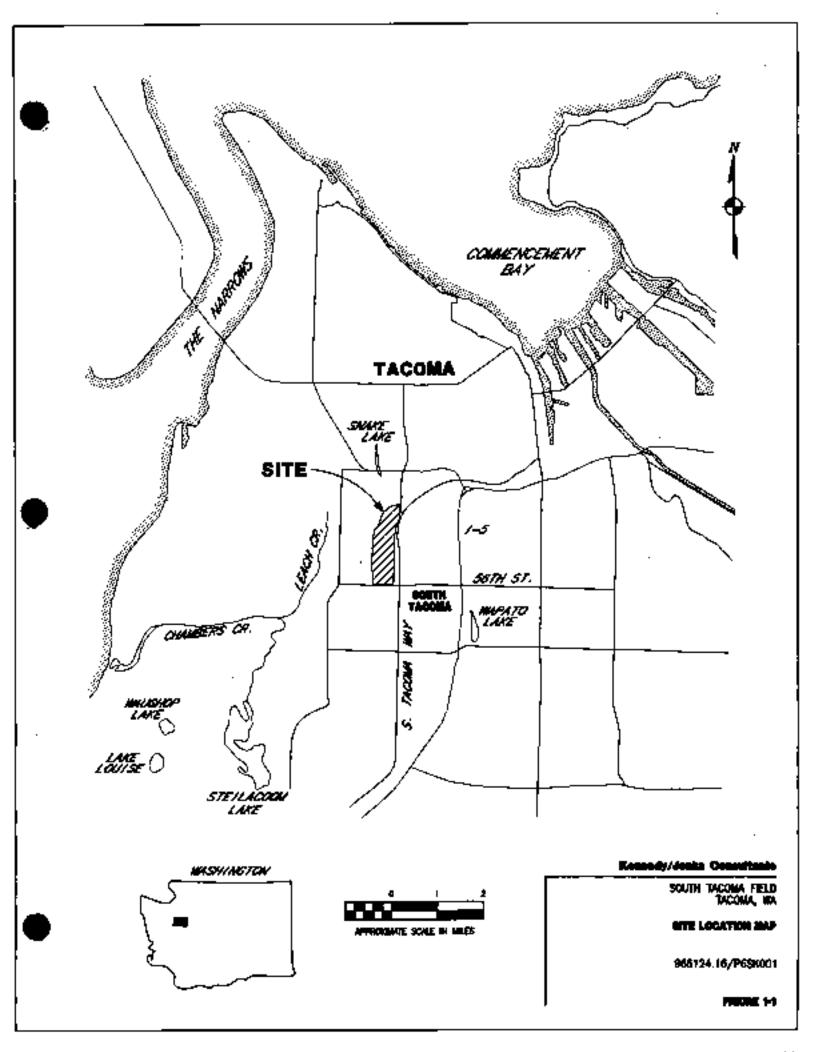
- Record of Decision (ROD) Commencement Bay South Tacoma Channel South Tacoma Field Operable Unit (EPA 1994)
- Statement of Work (SOW) for the Remedial Design and Remedial Action at the South Tacoma Field Operable Unit of the Commencement Bay South Tacoma Channel Superfund Site contained in the Consent Decree (CD) (EPA 1996)
- Final Remedial Design, South Tacoma Field Site (Kennedy/Jenks Consultants 1998a).

1.1 SITE DESCRIPTION

The STF site is located in the southwestern portion of the City of Tacoma, Washington, and consists of an industrial property approximately 260 acres in size (Figure 1-1).

1.2 NATURE AND EXTENT OF CONTAMINATION

Industrial activities at the STF site resulted in releases of chemicals of concern (COCs) to site soil and groundwater. A remedial investigation (RI) (Kennedy/Jenks Consultants 1993a,b,c,d,e,f) and feasibility study (FS) (Kennedy/Jenks Consultants 1994) assessed the nature and extent of environmental contamination and evaluated remedial alternatives at the site. For the RI, the STF site was divided into seven areas based on



historical activities (Figure 1-2). From the findings of the RI fieldwork, as well as investigations performed by Amsted Industries (Amsted) under a separate Consent Order with U.S. Environmental Protection Agency (EPA) Region X, the following site conditions were identified:

Concentrations of arsenic, copper, lead, zinc, carcinogenic polynuclear
aromatic hydrocarbons (cPAHs), and polychlorinated biphenyls (PCBs) above
action levels identified in the ROD were detected in surface and subsurface
soil ("STF soil") In the Burlington Northern Railroad (BNR) Railyard (RY), BNR
Dismantling Yard (DY), former Airport area, Former Swamp/Lakebed, and the
Amsted Property.

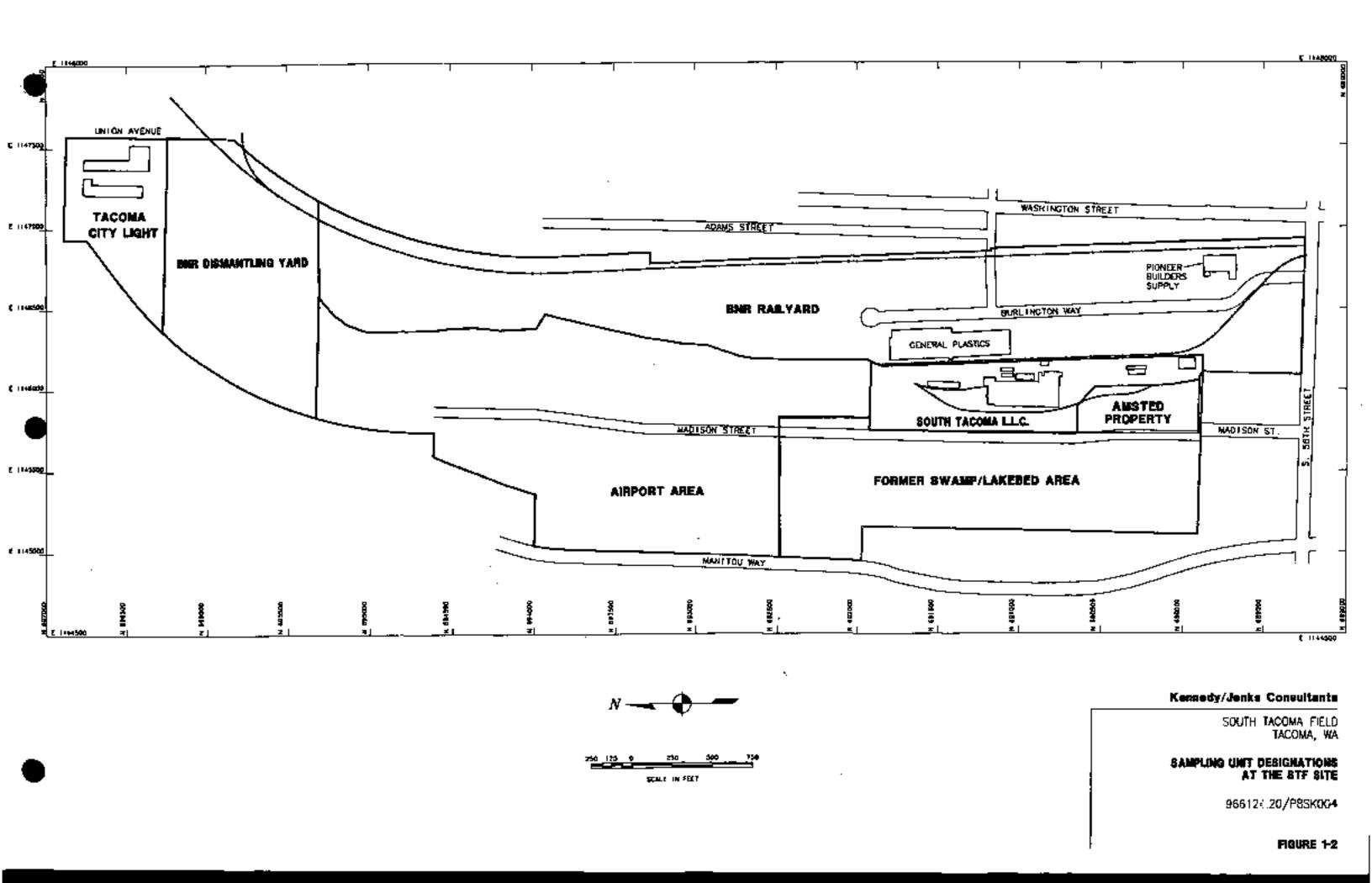
These COCs were detected at the surface in all areas and extending to depths greater than two feet at the Amsted Property, the western section of the BNR DY, and the southern section of the BNR RY.

- Groundwater quality at the site does not show evidence of sitewide degradation. However, samples collected from the shallow groundwater at Pioneer Builders Supply contained certain organic chemicals at concentrations above Safe Drinking Water Act maximum contaminant levels.
- A relatively small volume of nearly immiscible, heavy fuel oil floats on the surface of the groundwater table at the Amsted Property.

1.3 RA ACHIEVEMENTS

In general, the STF RA involved the following work:

- STF Soils
 - Excavating and treating (using a phosphate-based reagent) contaminated soil that exceeded hot spot concentration levels defined in Table 9-1 of the ROD and summarized below. The treated soil was consolidated,



placed onsite, and covered with clean soil. The cover in this area must be maintained, and any future use must consider potential exposure to contaminated soil.

HOT SPOT CONCENTRATION THRESHOLDS
FOR STF SITE SOIL

Hot Spot Concentration Thresholds			
Arsenic	570 mg/kg ⁽⁶⁾		
Lead	18,000 mg/kg		
cPAHs (Total)	50 mg/kg		
PCBs (Total)	50 mg/kg		
Copper	45,000 mg/kg		

Source: ROD Table 9-1 (EPA 1994)

Note:

(a) mg/kg = milligrams per kilogram

- Excavating and disposing offsite soil from Pioneer Builders Supply contaminated with PCBs above 50 milligrams per kilogram (mg/kg),
- Excavating, consolidating, and capping onsite soil that exceeded site capping levels defined in Table 9-2 of the ROD (summarized below), and falling below hot spot levels. Soil was consolidated to the extent practicable and capped with a clean soil cover. This soil is termed "consolidated." Covers in areas exceeding capping levels must be maintained and future use limited to industrial uses. Any disturbance of the cover must consider potential exposure to contaminated soil.

 Residential use requires more stringent cleanup levels and is therefore not appropriate in these areas. Deed restrictions have been placed on these areas of the site that reflect their limited allowable use.

SOIL CAPPING LEVELS FOR THE STF SITE.

Capping Levels		
Arsenic	200 mg/kg	
Lead	1,000 mg/kg	
cPAHs (Total)	20 mg/kg	
PCBs (Total)	10 mg/kg	

Source: ROO Table 9-2 [EPA 1994).

Other RA activities included:

- Removing and disposing of buried tanks, drums, and their contents.
 Contaminated soil and solid waste associated with these tanks and drums were also removed from the site and disposed offsite in a permitted facility.
- Monitoring air during earth moving activities to assess airborne contaminant emissions in the work area and at the site boundary.
- Covering contaminated soil with a soil cap in the Former Swamp/Lakebed,
 the BNR DY, and other locations where chemicals were detected in
 subsurface soil above capping levels but that could not be cost effectively
 excavated and consolidated. This soil is termed "contained." Covers
 must be maintained in these areas, and future use needs to consider
 potential exposure to contaminated soil.
- Implementing institutional controls to prohibit residential development throughout the site and to reduce activities that could result in exposure to chemicals in soil.

Post RA activities planned for the STF site include:

- Groundwater sampling at Ploneer Builders Supply. Potential RA at this site is being evaluated based on previously collected groundwater data (Kennedy/Jenks Consultants 1996b). Additional actions, if any, will be described in subsequent documents.
- Routine operation and maintenance (O&M). Remediation features at the STF site will be inspected periodically and groundwater will be monitored. Details are described in the STF O&M Plan (Kennedy/Jenks Consultants 2000).
- Other investigations. The Burlington Northern and Santa Fe Railway
 Company (BNSF) is investigating the presence of residual petroleum
 hydrocarbons detected in soil samples collected from the center of the BNR
 RY and the possible presence of hydrocarbons in groundwater in the area

under the Washington State Department of Ecology's Voluntary Cleanup.

Action Plan.

1.4 SDIC PLAN ORGANIZATION

This SDIC Plan contains the following sections:

- Section 2.0 presents the Site Development Plan.
- Section 3.0 presents the Institutional Controls Plan.
- Appendix A contains the record drawings showing the locations of the consolidation greas and results of the RA.
- Appendix B contains safety procedures for handling potentially impacted soil during site development activities.
- Appendix C contains a fact sheet that will be sent to residents and businesses located within approximately 1/2 mile of the STF site.

2.0 SITE DEVELOPMENT PLAN

This section presents a guide regarding contamination issues to be considered during future development of the STF site. Section 2.1 describes current zoning for the STF site and the City of Tacoma's published plan for development concepts for the South Tacoma area, including the STF site. Section 2.2 describes areas of the site that are capped and contain residual CQCs where exposure should be minimized. Section 2.3 discusses considerations for future site development. Section 2.4 presents methods that should be used to modify or replace soil covers if contaminated soil is disturbed.

2.1 ZONING AND SOUTH TACOMA DEVELOPMENT PLAN

The STF site is suitable for industrial development. All current site uses are industrial, and except for the northwest comer (which is zoned residential), the site is zoned heavy industrial. The City of Tacoma's South Tacoma Plan designates the site as an important part of the city's future industrial expansion area (Tacoma 1985).

The South Tacoma Plan also:

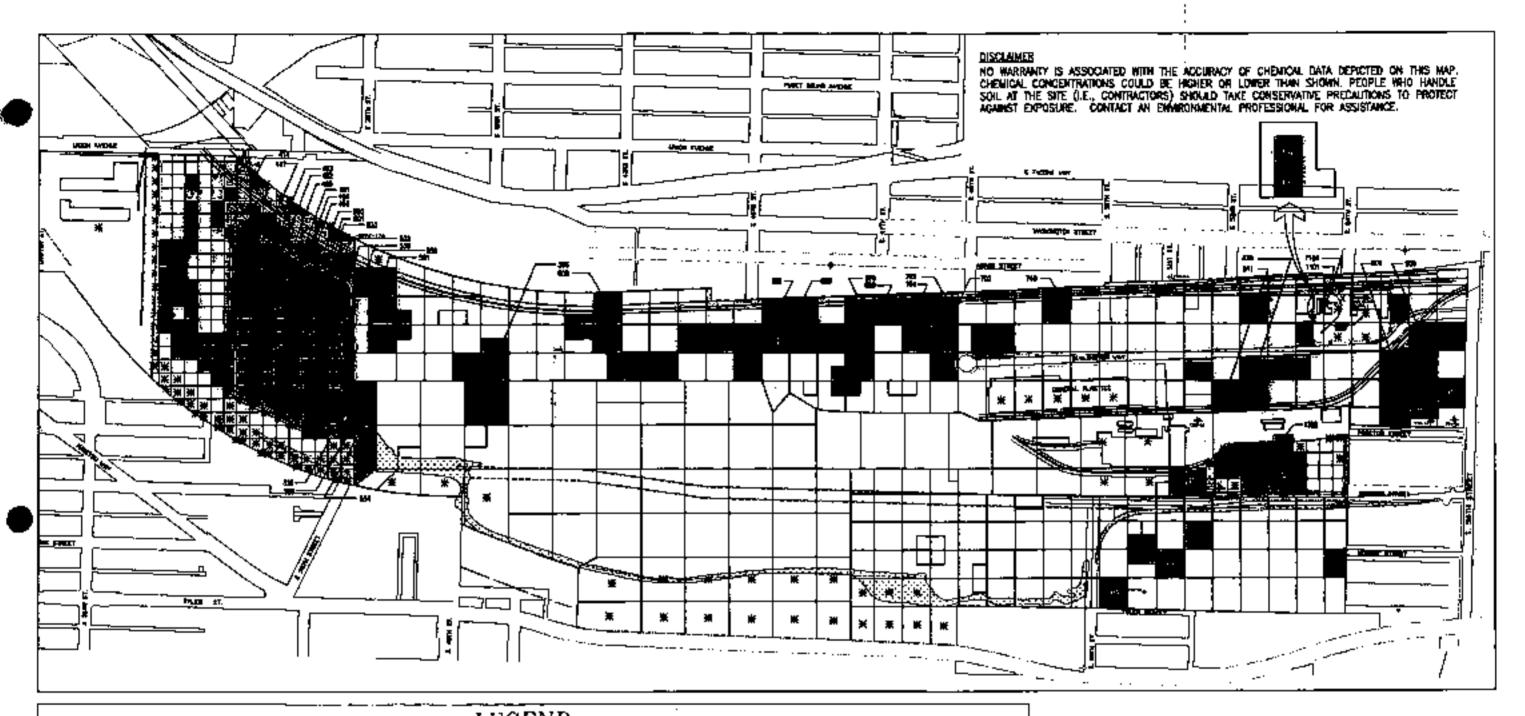
- States the South Tacoma (ndustrial area (which includes the STF site) has been identified as a location for filling "A pressing need for light industrial space in planned office/industrial parks..." (page 24).
- Recommends heavy industrial districts including provisions for beautification, quality architectural and site design, buffer yard standards to provide the necessary separation of incompatible uses, and maintenance of historically significant structures (page 24).
- Desires to preserve recharge of the underlying drinking water aquifers as is feasible to ensure an adequate supply of water (page 41).

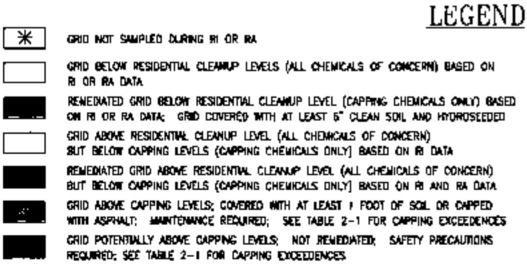
2.2 LOCATION OF CONTAMINATED SOIL

Figure 2-1 and the RA record drawings (Appendix A) show locations where contaminated soil is known to remain onsite. Concentrations of the contaminated soil are based primarily on composite samples collected from the comers and center of each grid during the STF RI (Kennedy/Jenks Consultants 1993a,b,c,d,e,f) or the RA. These chemical concentrations are estimates of actual soil conditions in a particular grid location. Chemical concentrations could be higher or lower than those shown in Figure 2-1 or in Appendix A. Thus, sampling may need to be performed if suspicious material is encountered or if soil is to be disposed of onsite. However, the available data are useful for estimating residual risks to human health and the environment and for developing safeguards for individuals that come in contact with contaminated soil during construction or earth handling activities (see Appendix B).

Figure 2-1 presents the following information:

- Unshaded grids identify areas where soil has chemical concentrations below residential cleanup levels specified in the ROD (Section 1.3) based on sampling results collected during the RI (Kennedy/Jenks Consultants 1993a,b,c,d,e,f).
- Brown () grids identify remediated areas where subsurface soil has
 chemical concentrations below residential cleanup levels based on sampling
 during the RA. These grids are covered by at least 8 inches of clean soil and
 vegetation.
- Yellow () and green () grids identify locations that have chemical concentrations in soll that are above residential cleanup levels but below STF site capping levels (Section 1.3). Chemical concentrations in these grids are appropriate for industrial locations (as defined in the Washington Model Toxics Control Act Cleanup Regulation). The green grids were remediated and are covered by at least 6 inches of clean soil and vegetation. Individuals (for







DRAINAGE CHANNEL



FENCE

BURIED GEOTEXTILE; IDENTIFIES

UNIT OF TREATED OR

DONTAMINATED SUBSURFACE SOIL

CAPPING LEVELS

ARSENIC 200 mg/kg

LEAD 1.000 mg/kg

cPAHs (TOTAL) 20 mg/kg

POBs (TOTAL) 10 mg/kg

NOTE:

1) NO SAMPUNG/REMEDIATION CONDUCTED WITHIN STRUCTURES, BURLINGTON WAY RIGHT OF WAY, OR PAVED AREAS; EXCEPT AS NOTED.

Q 250 ... 560 APPROIGNATE SCALE IN FEET

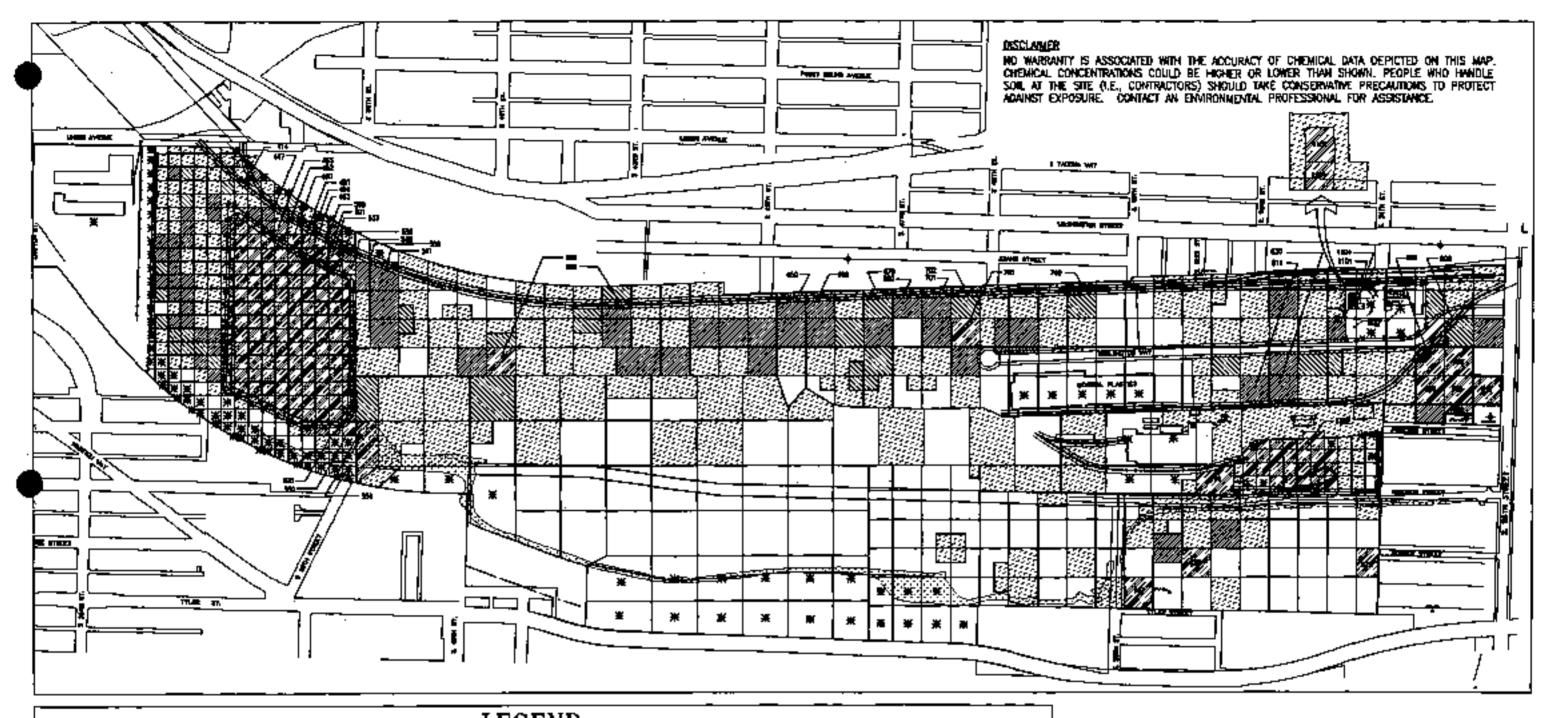
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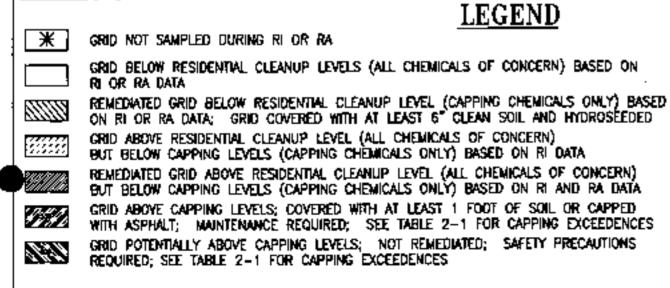
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POST-REMEDIAL ACTION SITE CONDITIONS

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75055 30.2 DOCH 1176975 FRANKE 24







DRAINAGE CHANNEL

RAILROAD TRACKS

FENCE

Buried Geotextile; identifies limit of treated or contaminated subsurface soil

CAPPING LEVELS

ARSENIC 200 mg/kg
LEAD 1,000 mg/kg
sPAHs (TOTAL) 20 mg/kg
PCBs (TOTAL) 10 mg/kg

NOTE:

 NO SAMPLING/REMEDIATION CONDUCTED WITHIN STRUCTURES, BURLINGTON YORY RIGHT OF WAY, OR PAYED AREAS; EXCEPT AS NOTED.

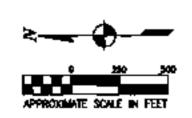
Konnedy/Jenku Consultants

South tacoma field taddma, wa

POST-REMEDIAL ACTION
SITE CONDITIONS

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FIGURE 2-1



example, construction workers) who may come in contact with soil in these two areas should follow appropriate health and safety guidelines.

- Blue grids () identify areas where chemical concentrations in subsurface soll exceed capping levels. Soils in these grids are covered with asphalt or by at least 1 foot of clean soil. Treated soils are also located in specified locations (see Figure 2-1) and are covered by geotextile fabric. Provided that these caps are maintained or covers are incorporated into future development, no significant health risks for casual human contact are expected. However, chemicals in the underlying soil could pose an unacceptable risk to human health. Table 2-1 presents information regarding chemical concentrations detected in soil within these grids during previous investigations (Kennedy/Jenks Consultants 1993a,b,c,d,e,f). If contact with contaminated material is required, only properly trained individuals should handle this soil (see Appendix 8).
- Purple () grids identify areas where soil may be above capping levels
 but not remediated because of safety or operational reasons. COCs at
 concentrations that could pose a threat to human health could be present in
 surface soil. Table 2-1 presents information regarding chemical concentrations
 detected in soil within these grids during previous investigations
 (Kennedy/Jenks Consultants 1993a,b,c,d,e,f). Only properly trained individuals
 should handle this soil (see Appendix 9).

2.3 SITE DEVELOPMENT

Site owners may consider selling some or all of their property at the STF site. The future use of this property is unknown. However, use of the site is anticipated to be predominantly industrial in accordance with the City of Tacoma's zoning requirements and the South Tacoma Plan (Tacoma 1985).

TABLE 2-1 Page 1 of 2

LOCATION AND DEPTH OF CAPPING EXCEEDENCES South Tacoma Field

Location Number	Chemical Of Concern	Concentration (mg/kg)	Depth (feet bgs)			
Grid Capped with Soll/Asphak						
452 Lead 1,10D 2						
453	Lead	3,100/3,600 ⁰⁴	2			
460	Lead	4,600	3			
451	Lead	3,30D	2			
493	Lead	6,800	2.5			
494	Lead	760/2,100 ^{(M}	2.5			
500	Lead	4,400	3			
501	· Lead	1,400	ż			
620	Lead	1,500	3			
532	Lead	4,100	2			
533	Lead	1,200	2.5			
538	Lead	2,080/1,600 ⁽⁶⁾	2			
550	Lead	1,70D	1 1			
654	Lead	1,970	2			
546	PCBs	18	4.5			
703	Lead	2,060	2			
767	PAHS	23.6	7			
746	PAHs	20.6	7			
791	Lead	2,360	7			
879	Lead	1,100	12			
1101	PCBs	11	17			
1104	PCBs	39	26			
1392	Lead	1,620	o o			
Portic	on of Grid Not Capp	ed (Not Remediated) ^b				
414	Lead	4,840	0			
417	Lead	1,400	0			
494	Leed	3,140	0			
533	Lead	22,705	D			
537	PAHs	26.7/38.5 ⁽⁰⁾	D			
56 6	Lead	2,350	0			
561	Lead	3,040	0			
404	Lead	1,060				
65D	Lead/Areenic	1,990/395	0			
860	Lead	2,830	D			
679	Lead	1,260	0			

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LOCATION AND DEPTH OF CAPPING EXCEEDENCES South Tacoma Field

Location Number	Chemical Of Concern	Concentration (mg/kg)	Depth (feet bgs)
680	Lead	1,610	b
701	Lead	1,240	0
702	Lead	1,210	0
740	Load	2,720	0
B11	Lead	2,860	0
Bab	Lead	1,220	a
900	PAHs	24.5	0
906	Lead	2,070	0

Notes:

- (e) The second value represents the analytical result of a field duplicate sample.
- (b) The second value represents the analytical result of a split sample collected by ICF Keiser.
- (c) Small portions of these grids are not capped due to their location near an active rail. line. Extent of area not capped is:
 - Within 15 feet of centerline of track for grids 414, 417, 494, 533, 537, 558, 581, 808, and 740.
 - Within 15 feet west of the tracks and east of the tracks to the property line for grids 550, 660, 679, 680, 701, and 702.
 - Within 8 feet of center line of spur tracks in gride 811, 830, 900, and 906.
- (d) The second value represents the analytical result of a second sample collected. 5 March 1992.

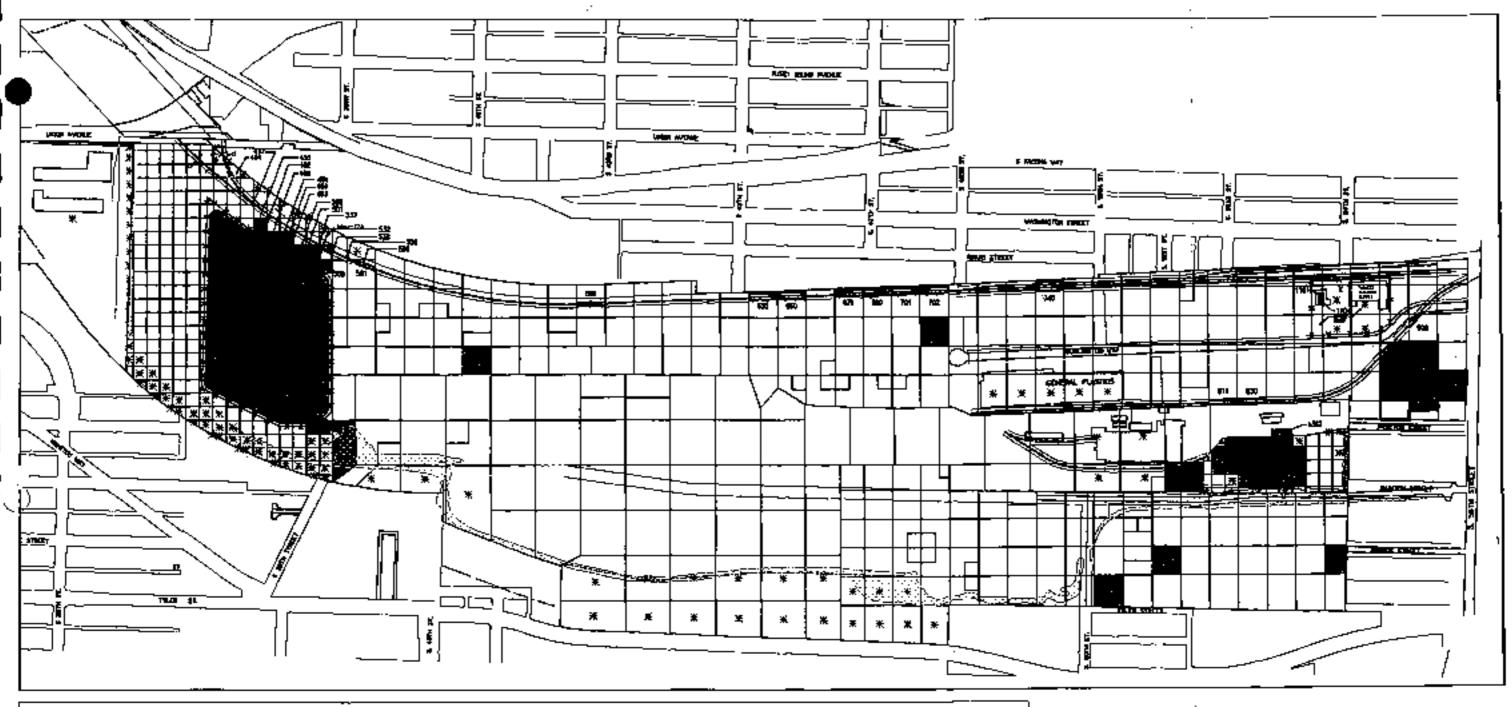
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Because the STF site has potential for industrial development (Tacoma 1985), the RA was designed to minimize impacts to potential future site uses. Consolidating contaminated soil resulted in large areas of land being available for development, and the consolidation areas are located to facilitate development. The institutional controls plan (Section 3.0) discusses actions to prohibit residential use of the site and measures to inform current and future workers and nearby residents of site hazards.

2.4 MODIFICATION OR REPLACEMENT OF COVERS

Most areas of the site with contamination levels considered safe for an industrial exposure scenario are capped with soil or asphalt. The soil and asphalt covers placed onsite are designed to minimize direct contact with the hazardous substances remaining above capping levels at the STF site. Although industrial development many proceed with proper safaguards, any activity that disturbs the integrity of the covert should be minimized. Those grids that have soil/asphalt covers or were not remediated due to their location near active rail lines are shown on Figure 2-2. Remediated grids have a minimum 1 foot cap and nead to be maintained. The center of these grids are marked in the field with a metal plug embedded in concrete, except for the grids within the fenced consolidation area at the north end of the site, the Amsted Property, and portions of grids adjacent to railroad tracks that could not be safely remediated. A buried geotextile fabric covers treated soil in the BNR DY consolidation area and Amsted Property. Buried geotextile fabric also covers soil with elevated concentrations of COCs in the southern section of the BNR RY. In all greats, the geotextile fabric is covered by at least 1 foot of clean soil.

Prior to proceeding with any project within the consolidation/containment (containment) areas, the proposed project should be evaluated to assess whether the project goals can be met without disturbance of or encroachment on the containment areas. If the containment covers need to be disturbed, the work should be performed to protect workers, owners, tenants, and the public and to prevent releases of contaminants. In addition, special precautions must be taken when handling this soil. (See remainder of this section, Section 3.3, and the Safety Procedures presented in Appendix B.)





* GRID NOT SAMPLED DURING RI OR RA

> GRID ABOVE CAPPING LEVELS; COVERED WITH AT LEAST 1 FOOT OF SOIL OR CAPPED WITH ASPHALT; MAINTENANCE REQUIRED

> GRID POTENTIALLY ABOVE CAPPING LEVELS; NOT REMEDIATED; SAFETY PRECAUTIONS REQUIRED

DISCLAIMER

NO WARRANTY IS ASSOCIATED WITH THE ACCURACY OF CHEMICAL DATA DEPICTED ON THIS MAP. CHEMICAL CONCENTRATIONS COULD BE HIGHER OR LOWER THAN SHOWN. PEOPLE WHO HANDLE SOIL AT THE SITE (I.E., CONTRACTORS) SHOULD TAKE CONSERVATIVE PRECAUTIONS TO PROTECT AGAINST EXPOSURE, CONTACT AN ENVIRONMENTAL PROFESSIONAL FOR ASSISTANCE.



DRAINAGE CHANNEL

RAILROAD TRACKS

FENCE

BURIED GEOTEXTILE; IDENTIFIES LIMIT OF TREATED OR CONTAMINATED SUBSURFACE SOIL

CAPPING LEVELS

ARSENIC 200 mg/kg LEAD 1,000 mg/kg cPAHs (TOTAL) 20 mg/kg PCBs (TOTAL) 10 mg/kg

NOTE:

APPROXIMATE SCALE IN FEET

1) NO SAMPLING/REMEDIATION COMPLICTED WITHIN STRUCTURES, BURLWICTON WAY RIGHT OF WAY, OR PAVED AREAS; EXCEPT AS NOTED.

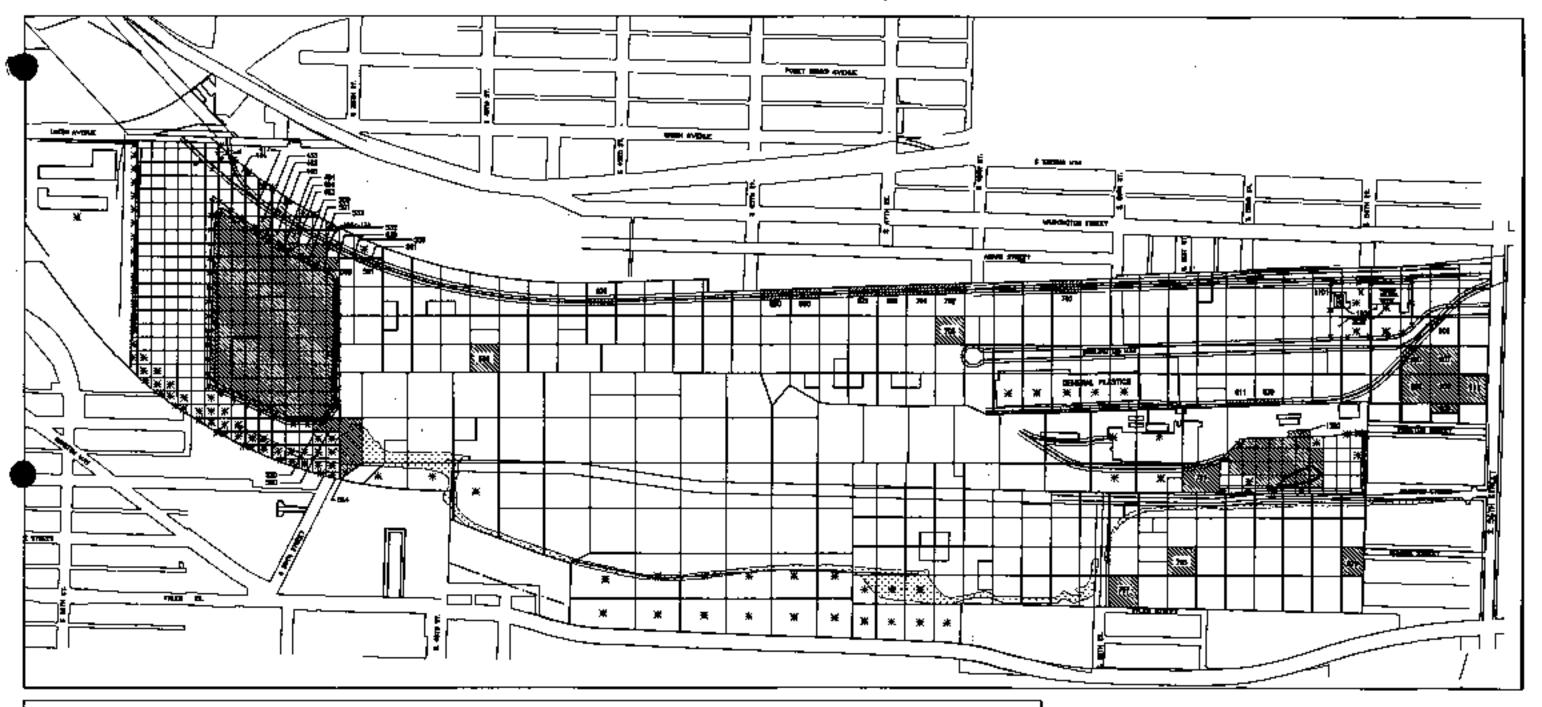
Kernedy/Jenke Consultante

SOUTH TACOMA FIELD TACOMA, WA

MADITEMANCE GREDS

006015.00/P9SK004

FIGURE 2-2



LEGEND

*

GRID NOT SAMPLED DURING RI OR RA



GRID ABOVE CAPPING LEVELS; COVERED WITH AT LEAST 1 FOOT OF SOIL OR CAPPED WITH ASPHALT; MAINTENANCE REQUIRED



GRID POTENTIALLY ABOVE CAPPING LEVELS; NOT REMEDIATED; SAFETY PRECAUTIONS REQUIRED



NO WARRANTY IS ASSOCIATED WITH THE ACCURACY OF CHEMICAL DATA DEPICTED ON THIS MAP. CHEMICAL CONCENTRATIONS COULD BE HIGHER OR LOWER THAN SHOWN, PEOPLE WHO HANDLE SOIL AT THE SITE (I.E., CONTRACTORS) SHOULD TAKE CONSERVATIVE PRECAUTIONS TO PROTECT ACAINST EXPOSURE. CONTACT AN ENABRONMENTAL PROFESSIONAL FOR ASSISTANCE.



DRAINAGE CHANNEL

RAILROAD TRACKS



Fence

Buried Geotextile; Identifies

LIMIT OF TREATED OR CONTAMINATED SUBSURFACE SOIL

CAPPING LEVELS

ARSENIC 200 mg/kg

LEAD 1,000 mg/kg cPAHs (TOTAL) 20 mg/kg

PCBs (TOTAL) 10 mg/kg

NOTE:

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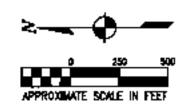
Kennedy/Jenke Consultante

SOUTH TACOMA FIELD TACOMA, WA

MAINTENANCE GREDS

006015.00/P9SK004

PIGURE 2-2



To the extent feasible, future development of the site should use containment areas for uses that minimize disturbance of the containment areas (i.e., parking lots, parks, landscaped areas). If site development includes structures within the containment areas, structures with lightweight, spread, and/or shallow foundations should be constructed, whenever possible. Regulatory design procedures should be followed (EPA 1993).

Potential conditions that may result in modifications to the covers include, but are not timited to, installation of buried utilities, placement of pavement materials, construction of structures, and removal of all or portions of the containment areas. Unless contaminated soils are removed offsite (for proper disposal), the area where work occurs should be capped again. Containment area modifications should be recorded on as-built drawings.

No development of the fenced containment area in the BNR DY or the Amsted Property is currently planned. However, these areas could reasonably and safety be developed. Possible development includes industrial, commercial, and recreational uses. For example, the fence could be removed, and access could be provided if the cap is property maintained. Remediated areas could be incorporated into development activities for use as building foundations, parking lots, or storage facilities. The O&M Plan (Kennedy/Jenks Consultants 1999) describes how this area could be safety used, including removal of the fence, after the site is developed. Potential development will be discussed with the EPA and other regulatory agencies.

2.4.1 Best Management Practices

The following best management practices should be implemented, as applicable, to minimize exposure to the hazardous substances when covers are disturbed in the containment areas:

- If possible, schedule work when significant precipitation is not anticipated. This
 will limit run on into contaminated areas, reduce leaching of contaminants, and
 minimize the offsite transport of contaminants on construction vehicles.
- Minimize the surface area and depth of the work in the containment area.
- Shore excavations, if necessary, to minimize the amount of contaminated soil removed.
- Test soil removed from the containment area to assess proper disposal
 requirements. It is anticipated that soil removed offsite would be disposed of in
 a Resource Conservation and Recovery Act (RCRA) Subtitle D or RCRA
 Subtitle C facility. The soil should be excavated into fined bermad areas or
 directly into transport vehicles to prevent contamination of the clean cover
 material or adjacent areas.
- Take precaution in handling soil that has been treated because this soil
 contains high concentrations of metals. Appendix A contains drawings showing
 the locations of this soil at the Amsted Property and the BNR DY consolidation
 areas.
- Dust control measures should be implemented and air monitoring should be performed during excavation of soil in the containment area to prevent the migration of hazardous substances through fugitive emissions.
- If buried utilities are placed in the containment area, the contaminated soll removed from the trenches should be disposed in an appropriate RCRA landfill and not used as backfill. The trenches should be backfilled with clean material to minimize exposure of maintenance workers to hazardous substances. The location of any utility placement/clean soil placement should be recorded on as-built drawings that are provided to site owners/tenants. If possible, future utility activities should be confined to the clean backfill areas to minimize exposure to contaminated soils.

In addition, the following conditions apply to work performed in the containment areas:

- In accordance with the CD, EPA must approve in writing any modification of the
 containment area that may expose contaminated soil to the environment
 (EPA 1998).
- Projects involving clearing, excavation, filling, or grading within the containment areas could require compliance with the requirements of the City of Tacoma's Building and Land Use Services Division. If the volume of soil is greater than 500 cubic yards, a State Environmental Policy Act (SEPA) review of the project is required.
- Contractors with the proper training and hazardous materials certification should be used to complete work within the containment areas.
- Appropriate personal protective equipment should be worn during containment area modification activities, and a worker heath and safety plan prepared.

3.0 INSTITUTIONAL CONTROLS PLAN

This section describes the plan for implementing institutional controls at the STF site. Section 3.1 provides a summary of the institutional controls to be implemented at the STF site. Section 3.2 describes grants of access and use restrictions for real property that have been implemented at the site. Section 3.3 presents the safety procedures for reducing contact with soil containing concentrations of COCs above cleanup levels and capping levels. Section 3.4 describes the educational program for informing nearby residents and workers about hezards remaining at the site.

3.1 SUMMARY

As part of its obligations under the CD, the site owners have agreed to implement certain institutional controls on the STF property. In summary, these institutional controls generally include:

- Granting EPA access to the site to monitor/inspect the site.
- Limiting land use to industrial purposes.
- Assuring maintenance of caps that contain contaminated materials
- Prohibiting groundwater use in the vicinity of Pioneer Builders Supply.
- Recording restrictive covenants and leases with the Pierce County Auditor
- Notifying EPA of ownership transfers or lease agreements regarding the property
- Developing safety guidelines for potential future site workers.

 Developing an aducational fact sheet for distribution to nearby residents and businesses.

These controls are further discussed below,

3.2 GRANTS OF ACCESS AND IMPLEMENTED USE RESTRICTIONS

BNSF and Amsted have implemented use restrictions on the property (Property) they own at the site. Use restrictions include granting EPA and its representatives access to:

- Monitor the work.
- Verify any data or information submitted to the United States.
- Conduct Investigations relating to contamination at or near the site.
- Obtain samples
- Assess the need for planning or implementing additional response actions at or near the site
- Inspect and copy records, operating logs, contracts, or other documents
 maintained or generated by Amsted and BNSF, or their agents (consistent with
 Section XXIV of the CD)
- Assess BNSF's and Amsted's compliance with the CD.

Restrictions include the following (unless approved by EPA in writing):

- The Property shall not be used for residential purposes.
- No action shall be taken or suffered which may: (1) expose contaminated soil to
 the environment, or (2) disturb the integrity or effectiveness of any surface cap
 on the Property where the disturbance causes the release or threatened
 release to the environment of hazardous substances in excess of site cleanup
 standards regardless of whether such cap was established as a requirement of
 the ROD.
- Groundwater from the restricted use area of the Pioneer Builders Supply
 Property, as determined during remedial design, shall not be used as a drinking
 water source until groundwater cleanup levels are achieved as defined in
 Table 9-4 of the ROD.

3.2.1 Ownership Transfer

At least 30 days prior to any conveyance of a title or leasehold interest in the Property, the owner of the Property shall give written notice of the access obligations and use restrictions that the Property is subject to and of the CD to the grantee and written notice to EPA of the proposed conveyance, including the name and address of the grantee, and the date on which notice of the CD was given to the grantee.

BNSF and Amsted (by separate agreements) have also granted to another owner of property at the site who is a party to the CD an Environmental Protection Restrictive Covenant and Access Easement (Covenant). This Covenant:

 Identifies the access obligations and use restrictions described above, and states the obligations and restrictions are binding upon transfer of property of the site owner.

- States the restrictions are a benefit to the other party's land, and this benefit is transferred when the other party's property is transferred.
- Authorizes the United States to enforce compliance with the restrictions.

3.2.2 Property Leases/Tenants

In addition to these Covenant requirements, the site owners will include a lease prohibition that describes the restrictions described above when transferring a leasehold interest in property at the site. The lease prohibition will identify the access and other restrictions described above and states these restrictions are binding on other lessees or other parties acquiring an interest in property at the site.

3.2.3 Recording of Restrictions

SNSF and Amsted have recorded the Restrictive Covenant with the Auditor's Office of Pierce County, Washington, and will record any lease of the property at the site with the Auditor. In addition, BNSF and Amsted will provide a copy of this plan and the O&M Plan (Kennedy/Jenks Consultants 2000) to the new site owners and tenants if these plans are applicable to a property transfer or leasehold.

3.3 SAFETY PROCEDURES

3.3.1 Physical Safety Measures in the BNR DY, BNR RY, and Amsted Property

Consolidated soil in the BNR DY, BNR RY, and Amsted Property has been covered with at least 1 fool of clean soil. The BNR DY and Amsted Property areas have been fenced. These areas will remain fenced (until potential development plans are implemented that address future safety procedures as described in the O&M Plan or other procedures that could eliminate the need for fencing). Gates in areas that are

fenced will remain locked. Access to the containment areas will be limited to the current site owners (or their authorized designees) and EPA representatives. "Keep Out" signs have been posted on the containment area fences.

Procedures for routine inspection and maintenance of the soil covers and site security measures of the containment areas are presented in the O&M Plan (Kennedy/Jenks Consultants 2000).

3.3.2 Safety Procedures Manual

Appendix B contains safety procedures describing the methods to inform site occupants of the potential risks remaining at the site and identifying potential safety procedures to be taken. This document will be distributed to property owners who in turn will distribute cooles to lessees and contractors.

It is assumed that contractors working at the site will be hirad only by the owners and lessees. For any earth work, the owners and lessees will only use contractors who can provide the appropriate Occupational Safety and Health Administration (OSHA) health and safety training to perform work in areas where hazardous substance may be encountered. Furthermore, the owners and lessees will inform their contractors of the nature and extent of known hazardous substances in the areas of the site where the work will be performed and provide them with a copy of the safety procedures.

3.4 EDUCATIONAL PROGRAM

Appendix C contains a fact sheet that will be distributed to approximately 5,000 residents and businesses located within approximately 1/2 mile of the site. The residents and businesses were identified from a purchased mailing list. The fact sheet will be mailed within 60 days after EPA notifies the Settling Defendants that RA is completed.

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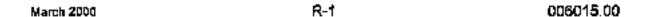
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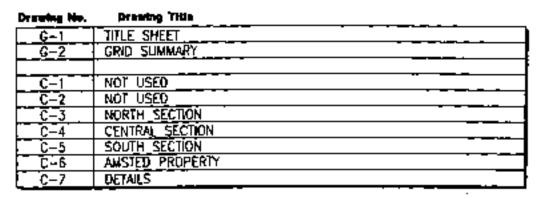
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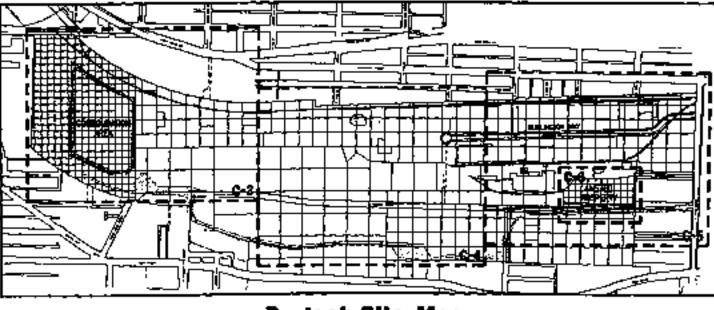
Record Drawings

SOUTH TACOMA FIELD REMEDIAL DESIGN

RECORD DRAWINGS THE BURLINGTON NORTHERN AND SANTA FE RAILWAY COMPANY and AMSTED INDUSTRIES

List of Drawings





Project Site Vicinity Map

Project Site Map ----

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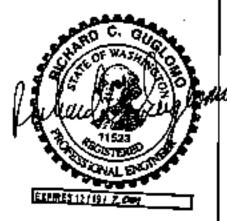
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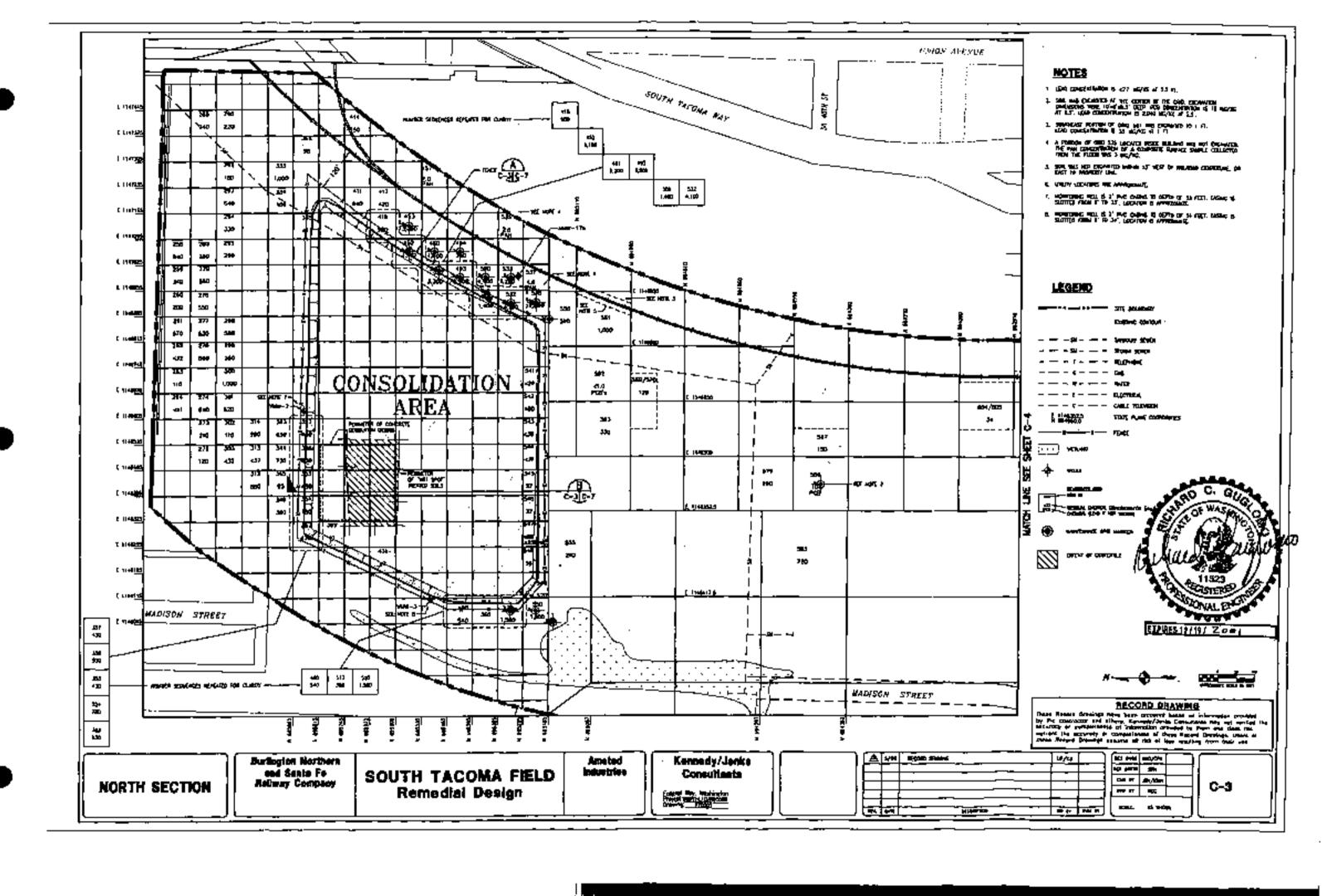
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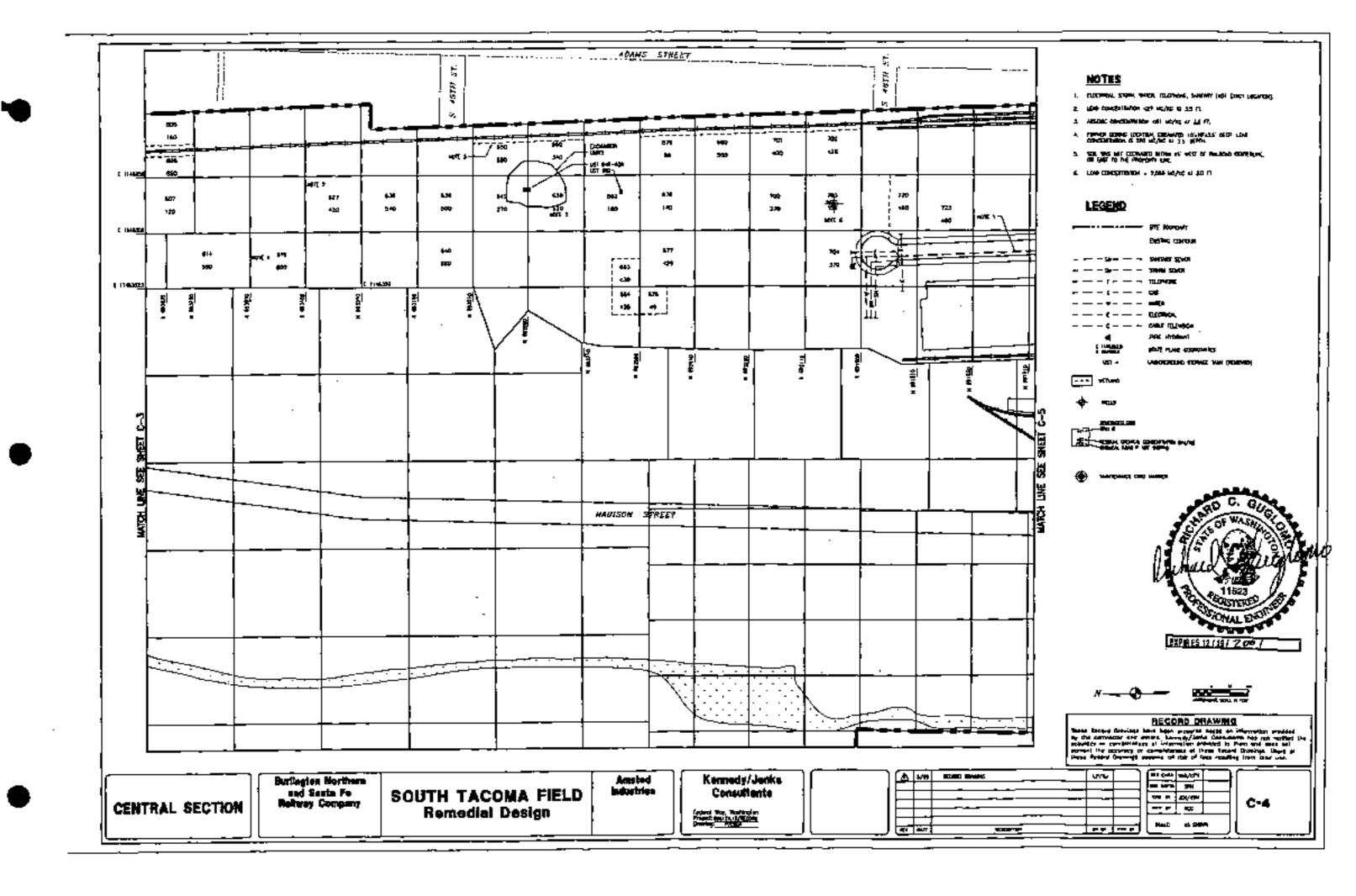
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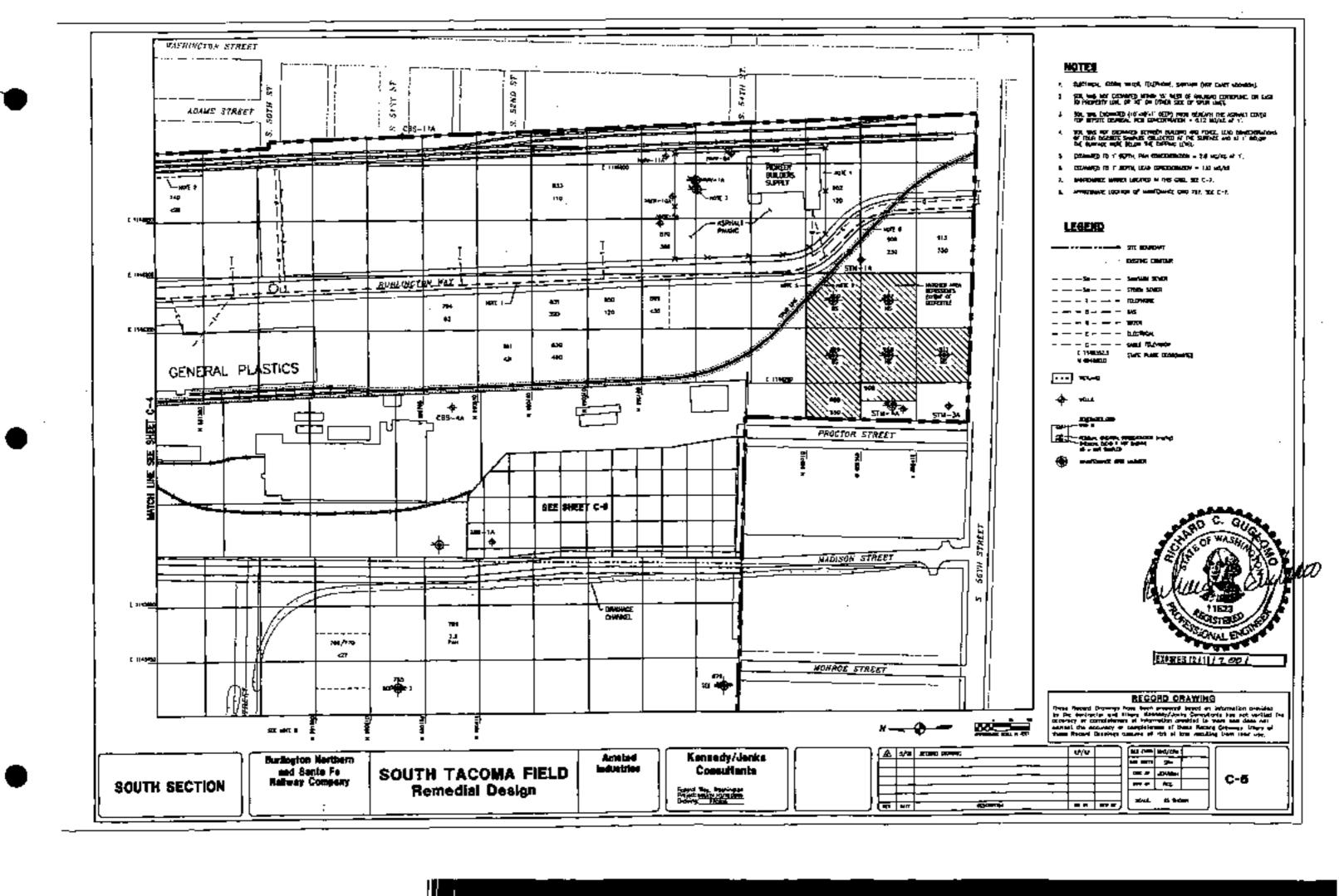
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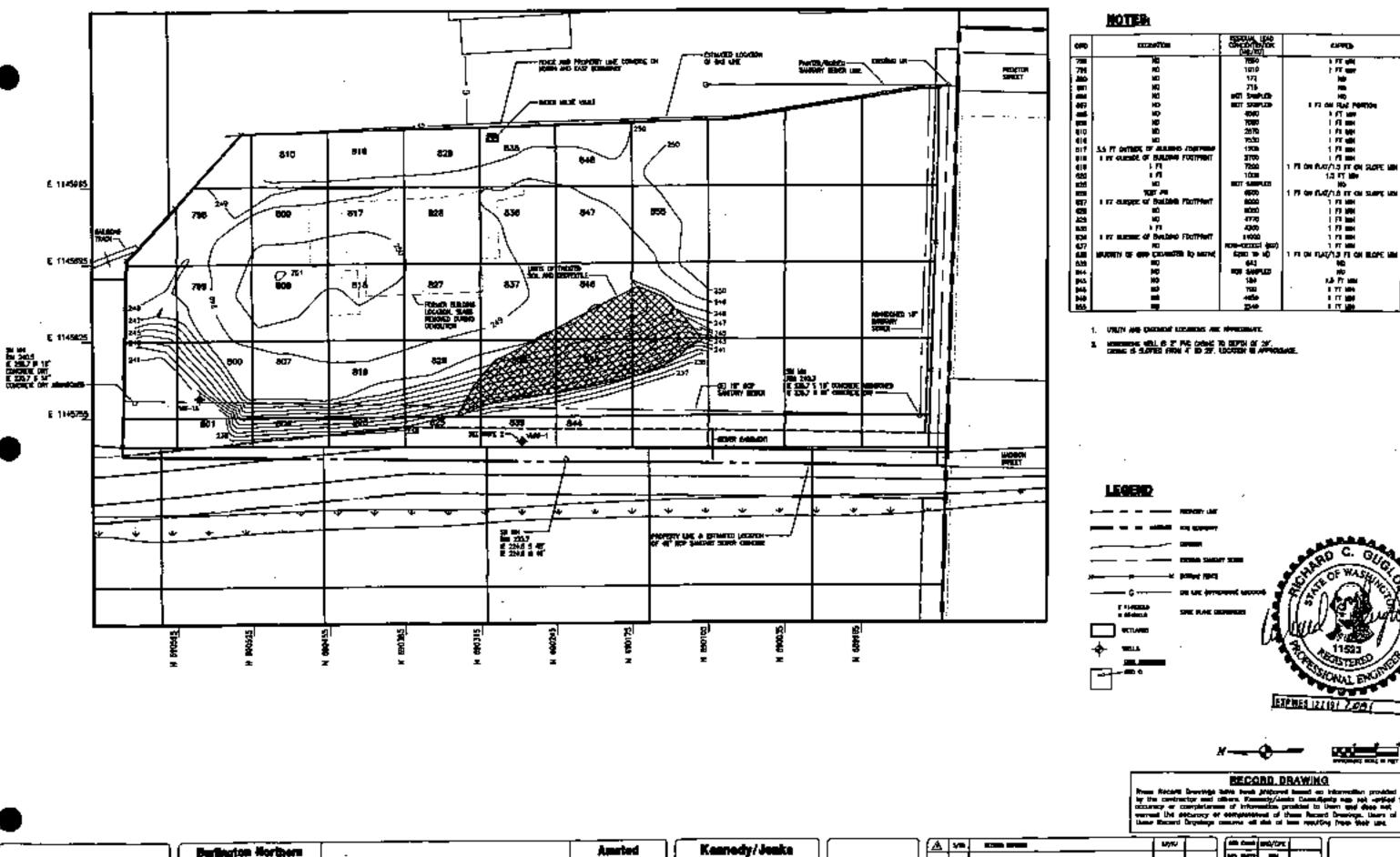
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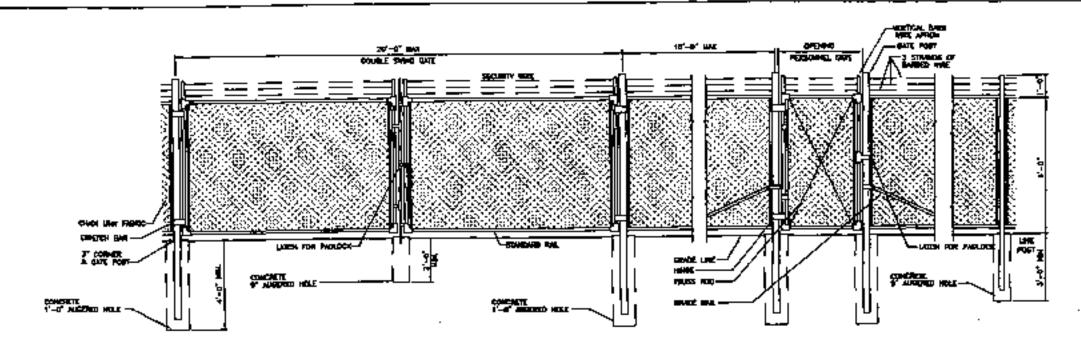
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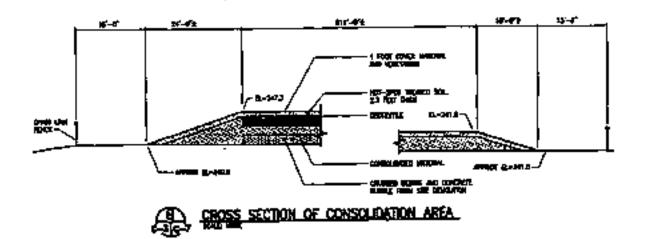
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PRIVATE PROPERTY
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KEEP OUT!!

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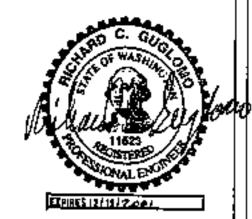
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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10

1200 SIXTH AVENUE SEATTLE, WA 98101

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Maintenance Grid Spot Elevations, South Tacoma Field Remedial Design

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10

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Maintenance Grid Spot Elevations, South Tacoma Field Remedial Design

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Figure A - 1
Maintenance Grid Spot Elevations, South Tacoma Field 006015.00/P0SK013

.UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10

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Figure A - 2
Maintenance Grid Spot Elevations, South Tacoma Field 006015.00/P0SK012

Appendix B

Safety Procedures

APPENDIX B SAFETY PROCEDURES

BACKGROUND

The South Tacoma Field (STF) site is located in the southwestern portion of the City of Tacoma, Washington and consists of an industrial property approximately 260 acres in size (Figure 1).

Previous industrial activities at the STF site resulted in releases of chamicals of concern to site soil and groundwater. A remedial investigation and feasibility study assessed the nature and extent of environmental contamination and evaluated remedial alternatives at the site. Surface soil, and to a lesser extent subsurface soil in these areas is contaminated with lead, arsenic, copper, polychlorinated biphenyls (PCBs), and polynuclear aromatic hydrocarbons (PAHs).

REMEDIAL ACTION ACTIVITIES

Remedial action for the STF site involved:

- Excavating 'hot spots' with lead concentrations above 18,000 parts per million (ppm) and arsenic concentrations above 570 ppm and treating this soil.
- Placing treated soil onsite and covering it with 1 foot of clean soil.
- Excavating less contaminated soil, consolidating it, and placing it under at least
 1 foot of clean soil or asphalt.
- Capping less contaminated soil in place with 1 foot of clean soil or asphalt.

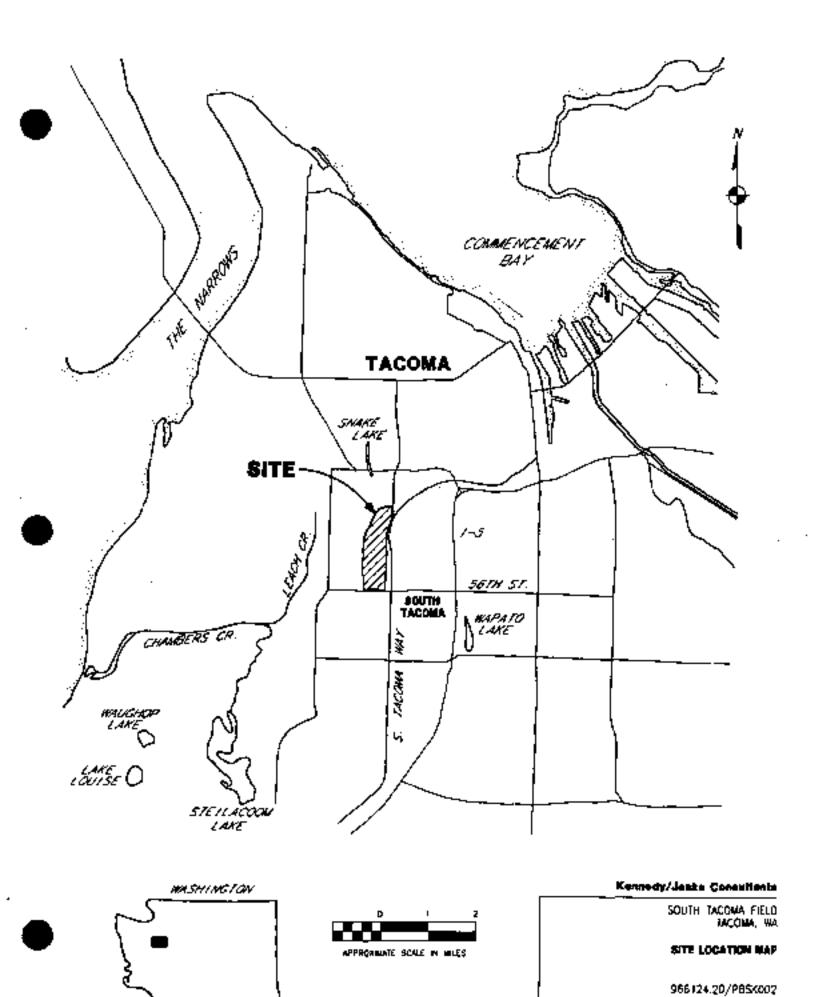


FIGURE 1

 Placing deed restrictions, installing barriers, and taking other actions to limit exposure to contaminated soil and protecting the capped areas.

SOIL CONTAMINATION REMAINING ONSITE

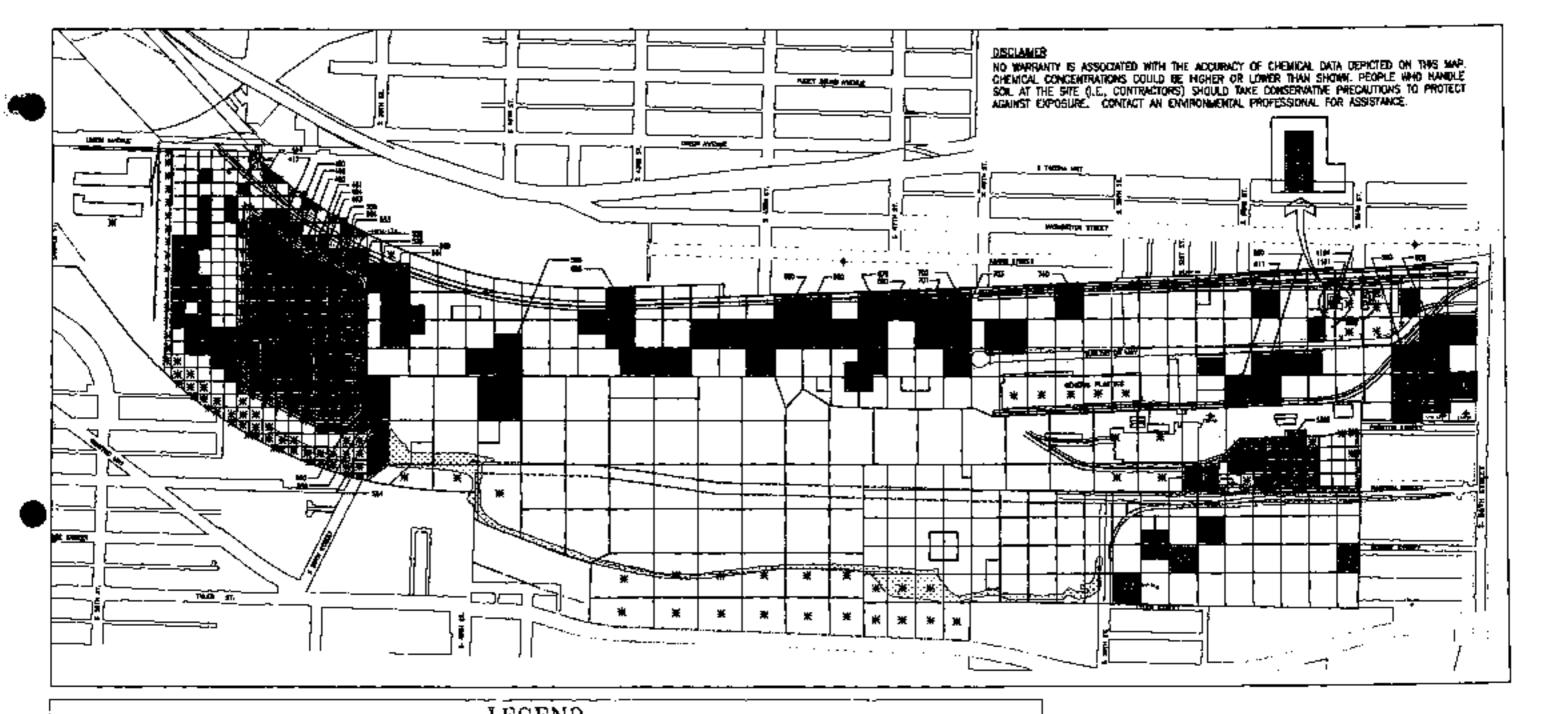
Figure 2 shows the locations at the STF site where contaminated soll is located. The grids on this figure have been characterized by collecting composite samples near the corners and center of each grid. Thus contamination may or may not be present in all areas of each grid. Caution should be taken to characterize suspicious material. Any soil to be disposed of offsite should also be characterized for disposal. Table B-1 describes areas shown on Figure 2 and the actions necessary to protect human health. Table B-2 presents information regarding chemical concentrations detected in soil. Workers who may come into contact with soil above residential cleanup levels should follow, at a minimum, safety precautions described in the Table B-1. Consult an environmental professional for assistance if work involves category 3 and 4 soil (Table B-1).

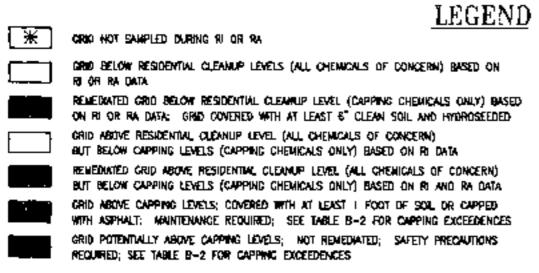
PROCEDURES FOR MINIMIZING SOIL DISTURBANCES

The BNR Dismantling Yard and Amsted Property containment areas are fenced to reduce the chance of disturbing contaminated soil.

The soil covers prevent direct contact with the hazardous substances remaining at the STF site. Therefore, try to minimize activities that might disturb the covers. Before doing any work in the containment areas, evaluate the proposed project: can you accomplish your goals without disturbing the containment areas? If not, you should consult an environmental professional to design the work to protects workers, others at the site, the public, and the environment.

The containment areas should be used for activities that won't significantly disturb the underlying contaminated soil (for example, parking lots and landscaped areas).





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DRAWAGE CHANNEL

RAILROAD TRACKS

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BURNED GEOTEXTILE; IDENTIFIES LIMIT OF TREATED OR CONTAMINATED SUBSURFACE SOIL

CAPPING LEVELS

ARSEMIC 200 mg/kg
LEAD 1,000 mg/kg
ePAHs (TOTAL) 20 mg/kg
PCSs (TOTAL) 10 mg/kg

NOTE:

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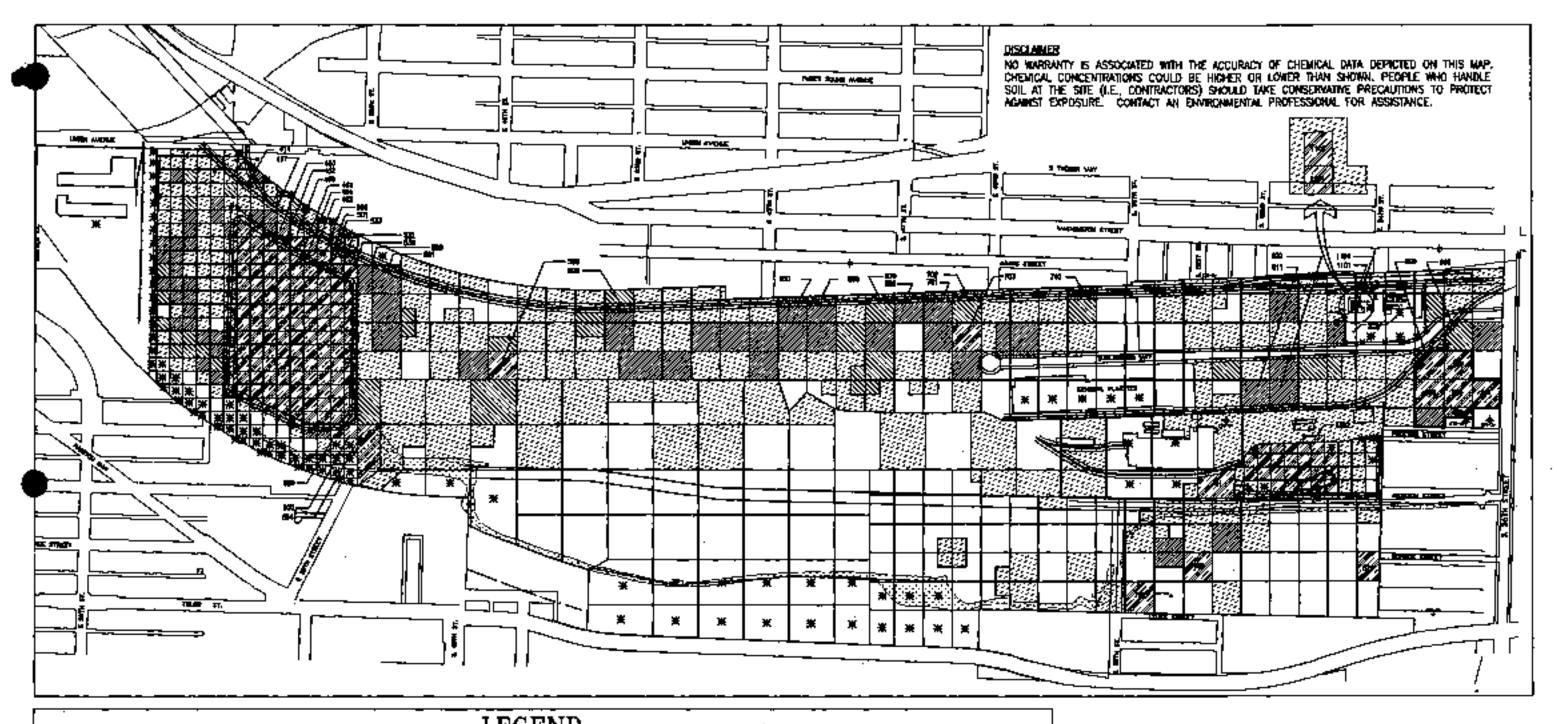
Kennedy/Jenka Consultante SOUTH TACOMA FIELD

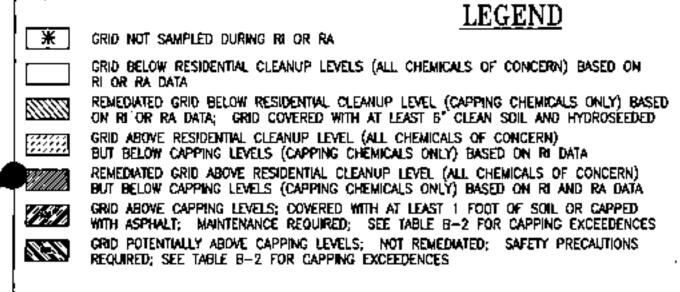
SOUTH TACOMA FIELD TACOMA, WA

POST-REMEDIAL ACTION BITE CONDITIONS

006015.00/P0SK014

15WS 20.2 DOCA 1176975 HOURE 2







秦州区,不是是我们的,我们就是我们,我们就是我们的,我们就是一个人的,我们就是一个人的,我们就是一个人的人,我们就是一个人的人,我们就是一个人的人,我们也不会 "我们,我们就是我们的,我们就是我们的,我们就是我们的,我们就是一个人的人,我们就是一个人的人,我们也不是一个人的人,我们也不是一个人的人,我们也不是一个人的

DRAINAGE CHANNEL

-- Railroad Tracks

FENCE

BURIED GEOTEXTILE; IDENTIFIES LIMIT OF TREATED OR CONTAMINATED SUBSURFACE SOIL

CAPPING LEVELS

ARSENIC 200 mg/kg LEAD 1,000 mg/kg cPAHs (TOTAL) 20 mg/kg PCBs (TOTAL) 10 mg/kg

NOTE:

APPROXIMATE SCALE IN FEET

 NO SAMPLING/REMEDIATION CONDUCTED MITHIN STRUCTURES, BURLINGTON WAY RIGHT OF WAY, OR PAWED AREAS; EXCEPT AS NOTED.

Kennedy/Jenka Consultants

SOUTH TACOMA FIELD TACOMA, WA

POST-FEMEDIAL ACTION
SITE CONDITIONS

006015.00/P9SK001C

FIGURE 2



SOIL HANDLING REQUIREMENTS

Category	Orld Identification	Represents	Comments	Health and Safety	Disposal of <u>B</u> oli	Plan Required? ^{##}	Contact EPA7 ^(h)
1		Balow residential cleanup levels ^[4]		No special precautions	No special requirements	No	No
2		Above residential cleanup levels but below capping levels (c)		Take routine precautions: Do not eat, smake, or drink while working Wash hands and face thoroughly after working with soll Brush off or clean vehicles, equipment and tools before leaving the site	In permitted facility ¹⁶	Recommended	No
3	GHZ.	Soil is above capping levels ^(c)	Covered by at least one foot of clean soil	Workers must meet safety and health training requirements described in WAC (*) 298-82-300	In permitted facility ⁽⁰	Yes ^{H9}	Yes
4		Soil is above capping levels ^(d)	No remediation; contamination may be contained in surface soil	Workers must meet safety and health training requirements described in WAC** 298-82-300	In permitted Facility ⁽⁴⁾	Yes	Yee

Notes:

- (a) Suggested plan requirements include, as appropriate:
 - Description of the proposed work
 - As monitoring plan
 - Plan for appropriate transport and disposal of soil
 - Health and safety plan
 - Sampling and enalysis plan.
- (b) Call EPA at 1-800-424-4372.
- (c) Cleanup levels are as follows:
 - Arsenic: Residential: 20 mg/kg
 Lead: Residential: 250 mg/kg
 Capping: 1,000 mg/kg
 cPAHs: Residential: 1 mg/kg
 Capping: 20 mg/kg
 PCBs: Residential: 1 mg/kg
 Capping: 10 mg/kg
- (d) Consult with an environmental professional to address these issues.

(a) Washington Administrative Code.

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LOCATION AND DEPTH OF CAPPING EXCEEDENCES South Tacoma Field

Location Number	Chemical Of Concern	Concentration (mg/kg)	Depth (Feet bgs)
	Grid Capped wit	th Soli/Asphalt	•
452	Lead	1,100	2
453	Lead	3,100/3,600 ^(c)	2
460	Lead	4,600	3
451	Lead	3,300	2
493	Lead	6,900	. 26
494	Lead	750/2,100 ⁰³	2.5
500	Lead	4,400	3
501	Lead	1,406	2
525	Lead	1,500	3
532	Lead	4,100	2
533	Lead	1,200	2.5
538	Lead	2,000/1,500 ^(A)	2
550	Lead	1,100	1
564	Lead	1,970	2
586	PCBs/Lead	18/2,040	4.5/4
703	Lead	2,060	2
767	PAHs	23.5	7
785	PAHs .	20.6	7
791	Lead	2,360	7
879	Lead	1,150	12
1101	PCBs	11	17
1104	PCBs	39	20
1392	Lead	1,820	0
Portk	on of Grid Not Capp	ed (Not Remediated) ^{(c}	
414	Lead	4,84D	O
417	Lead	1,400	-0
494	Lead	3,140	0
633	Laad	22,700	0
537	PAHs	25.7/38,5 ^[6]	0
668	Lead	2,360	0
561	Lead	3,040	0
606	Lead	1,060	_ 0
650	Lead/Arsenic	1,990/395	0
680	Lead	2,930	_ D
679	Lead	1,260	0

March 2000 006015.00

LOCATION AND DEPTH OF CAPPING EXCEEDENCES South Tacoma Field

Location Number	Chemical Of Concern	Concentration (mg/kg)	Septh (Feet bgs)
680	Lead	1,610	a
701	Lead	1,240	٥
702	Lead	1,210	0
740	Lead	2,720	0
811	Lead	2,850	0
830	Lead	1,220	a
900	PAHs ^(d)	24.5	a
905	र् रक्ष	2,070	0

Notes:

- (a) The second value represents the analytical result of a field duplicate sample.
- (b) The second value represents the analytical result of a split sample collected by ICF Kaiser.
- (c) Small portions of these grids are not capped due to their location near an active rail line. Extent of area not capped is:
 - Within 15 feet of centerline of track for grids 414, 417, 494, 533, 537, 558, 561, 606, and 740.
 - Within 15 feet west of the tracks and east of the tracks to the property line for grids 650, 660, 679, 680, 701, and 702.
 - Within 8 feet of centerline of spur tracks in grids 811, 830, 900, and 906.
- (d) The second value represents the analytical result of a second sample collected. 5 March 1992.

March 2000 006015.00

Structures within the containment areas should use lightweight, spread, or shallow foundations whenever possible. Build structures and excavations to minimize the lateral extent and depth of the disturbed area. Excavate and shore the areas using methods that minimize the amount of contaminated soil that is removed. Consult a professional engineer for help.

PROCEDURES FOR PROPER DISPOSAL OF SOIL

Follow these recommendations when excavaling soil that is identified as above capping tevels (see Figure 2):

- Schedule work when significant precipitation is not anticipated. This will limit stormwater runon into contaminated areas, reduce leaching of contaminants, and minimize the chance of taking contaminants offsite on vehicles.
- Minimize the surface area and depth of the disturbance of the containment area.
- Use excavation and shoring techniques that minimize the amount of contaminated soil that is removed.

if contaminated soil is to be removed offsite for disposal, it must be characterized under the Washington Dangerous Waste Regulations to assess proper disposal requirements. Representative samples should be collected for analysis of constituents of concern that could characterize the soil as dangerous waste. Onsite reuse of soil with chemicals above capping levels must be approved by U.S. Environmental Protection Agency (EPA) and should allow for containment beneath at least 1 foot of soil with vegetation, or with asphalt. Any modifications should be reported to the site owner so that the Site Development and institutional Controls Plan can be updated to reflect changes in conditions onsite.

HEALTH AND SAFETY PLAN

If you handle soil from grid categories 3 or 4 (Table B-1), you should prepare a health and safety plan to describe how you would protect people who will be handling the soil. Consult an environmental professional for assistance.

NOTIFYING EPA AND PREPARING A PLAN

You must notify the EPA (1.800.424.4372) if you plan to disturb soil in the containment areas or soil that is contaminated. You should prepare a plan to give to EPA that contains information described in Table B-1. Consult an environmental professional for assistance.

Appendix C

Fact Sheet

9 March 2000

Business Owner/Lessee TitleDepartment DivisionBranch COMPANY StreetAddressMailStop POBox CityStateZip

Subject: Safety Procedures for Work involving Soil at

The Former South Tacoma Field Superfund Site

Tacoma, Washington

K/J 966124.53

Dear Business Owner/Lessee:

Based on available information, you own or lease property at the former South Tacoma Field Superfund site in Facoma, Washington. This area was part of a Superfund cleanup that was completed in 1999 (see the attached fact sheet). Contaminated soil remains at the site. If you, your employees, or others hired by you handle soil in these areas, you must take precautions described in the attached safety procedures document.

Please call the U.S. Environmental Protection Agency at 1-800-424-4372 if you have any questions.

Sincerely,

Signer Title

Enclosures (fact sheet and safety procedures)

Superfund Fact Sheet

South Tacoma Field Site

Tacoma, Washington

SOIL CLEANUP REMEDY COMPLETED

In late 1999, soil cleanup actions at the South Tacoma Field (STF) Superfund Site (see Figure 1) site were completed. This fact sheet describes the cleanup, discusses the remaining hazards at the site, and urges your cooperation to respect the cleanup facilities.

BACKGROUND

The STF site is located in the southwestern portion of the City of Tacoma, Washington and consists of an industrial property approximately 260 acres in size (Figure 1). The site is mostly open fields of grass with a few industrial and commercial facilities.

Previous industrial activities at the STF site resulted in releases of chemicals of concern to site soil and groundwater. A remedial investigation and feasibility study assessed the nature and extent of environmental contamination and evaluated remedial elternatives at the site. Surface soil, and to a lesser extent subsurface soil, in these areas were contaminated with lead, arsenic, copper, polychlorinated biphenyls (PCBs) and polynuclear aromatic hydrocarbons (PAHs).

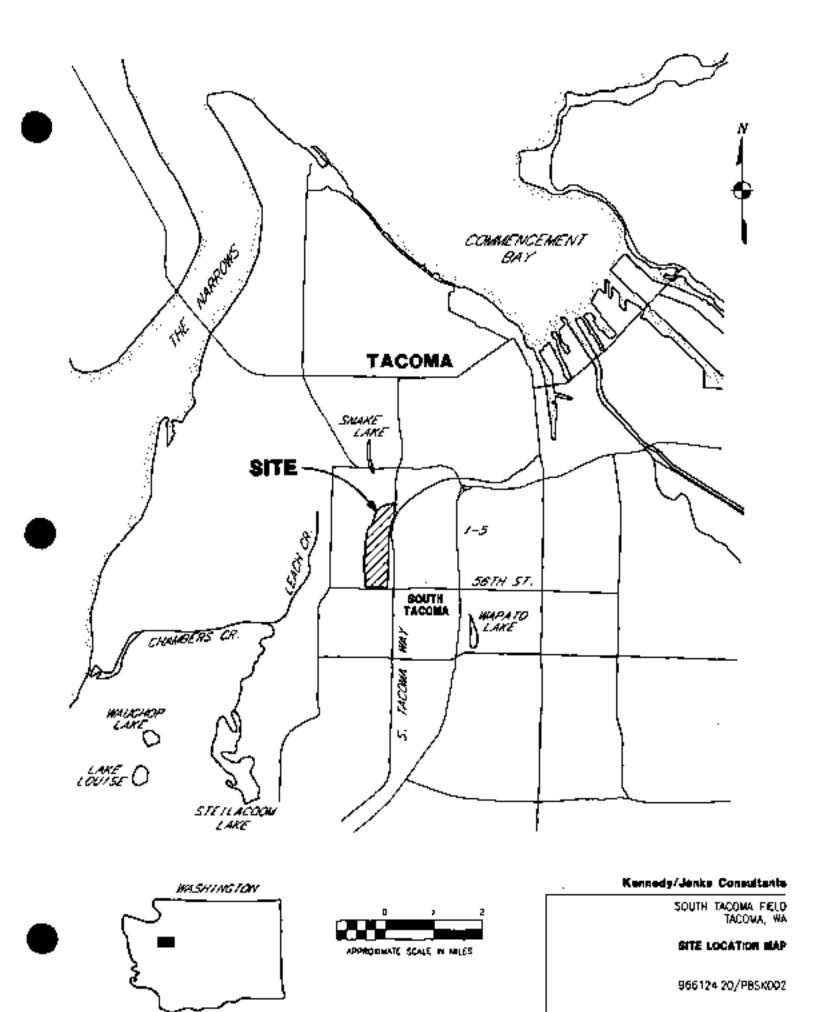


FIGURE 1

ELEMENTS OF THE CLEANUP REMEDY

The remedy involved:

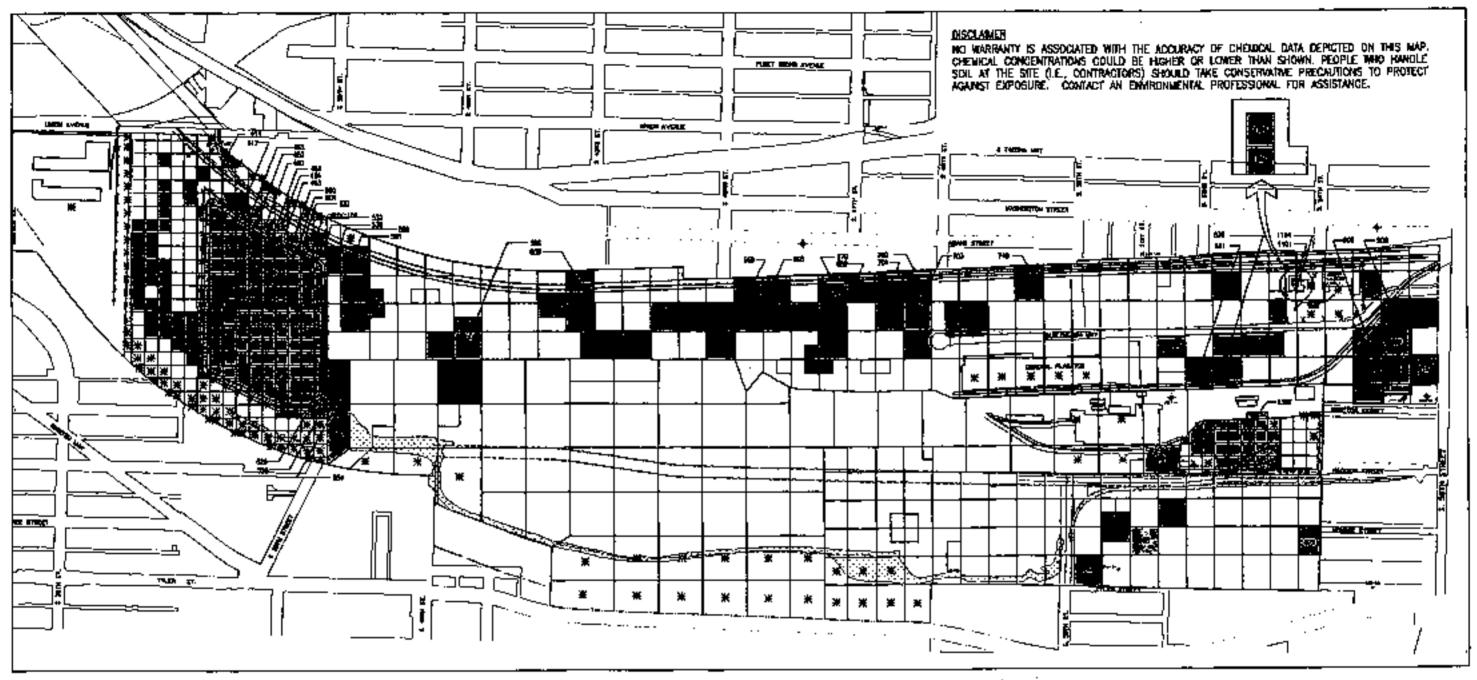
- Excavating "hot spots" of contaminated soil with concentrations of lead above
 18,000 part per million (ppm) and arsenic concentrations above 570 ppm. This soil was treated and pleced under a soil cap at the site.
- Excavating less contaminated soil, consolidating it, and placing it under 1 foot of clean soil.
- Capping less contaminated soil in place with 1 foot of clean soil.
- Placing dead restrictions, installing barriers, and taking other actions to limit exposure to contaminated soil and to protect the capped areas.

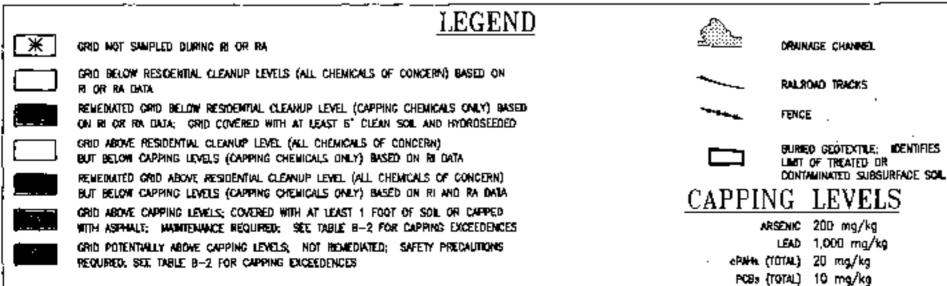
HAZARDS REMAINING AT THE SITE

Soil conditions at the site are appropriate for industrial locations. Workers are unlikely to experience unacceptable exposures if soils are undisturbed. Contaminated soil remains at the site under a minimum 1-foot soil cap (in most locations) as shown in Figure 2. In areas where safety concerns did not allow for removal or containment of potentially contaminated soil (see purple areas on Figure 2), special precautions should be followed to characterize this soil or for proper disposal if it is disturbed.

The soil caps have been seeded with grass, and the main consolidation areas are fenced. The contaminants in soil still pose a threat if human beings come into contact with them. The soil cap and fence surrounding the cap are intended to protect human health, but we need your help.

Please do not trespass on the site, which is private property. Particularly, please stay out of the fenced areas.





NOTE:

 NO SAMPLING/REMEDIATION CONDUCTED WITHIN STRUCTURES, BURLINGTON WAY RIGHT OF WAY, OR PAVED AREAS; EXCEPT AS NOTED.

APPROXIMATE SCALE IN FEET

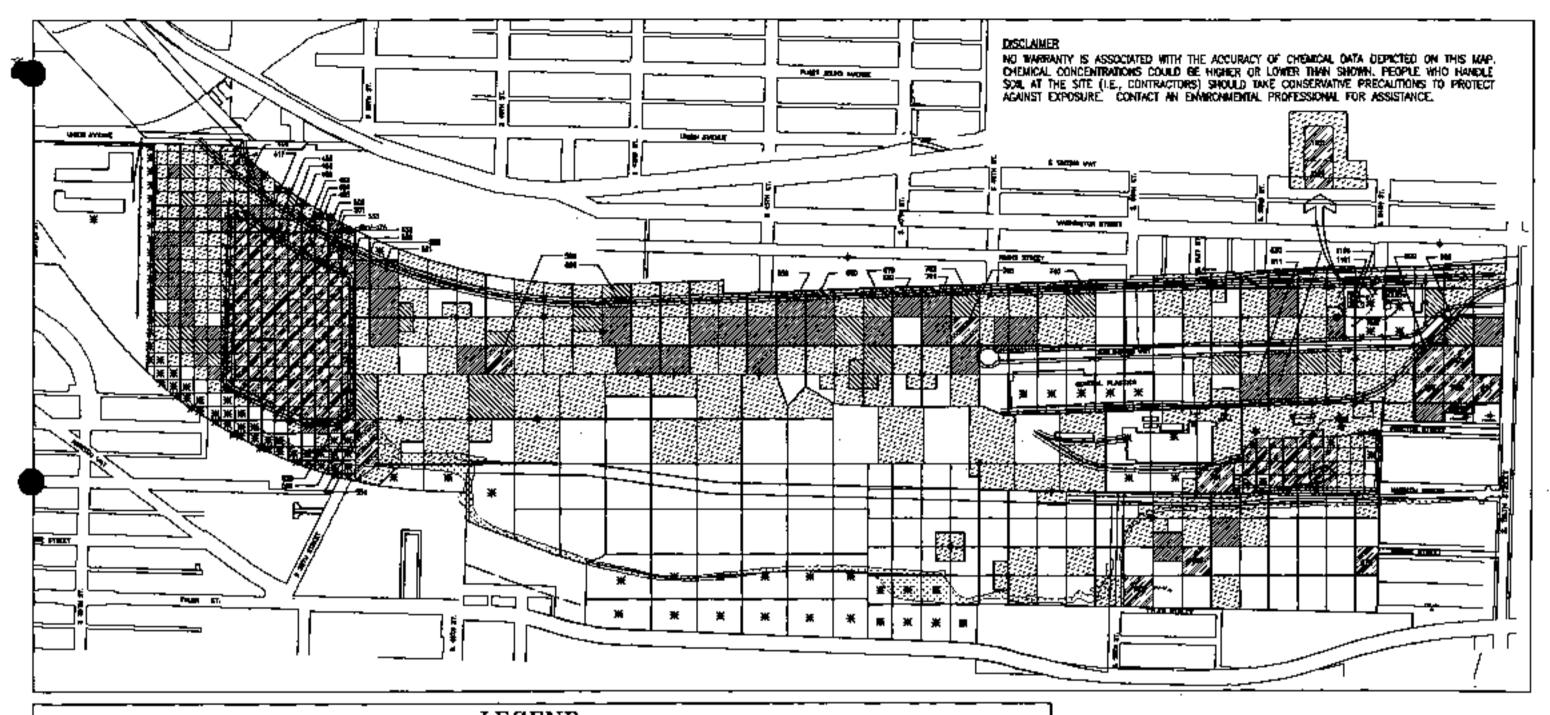
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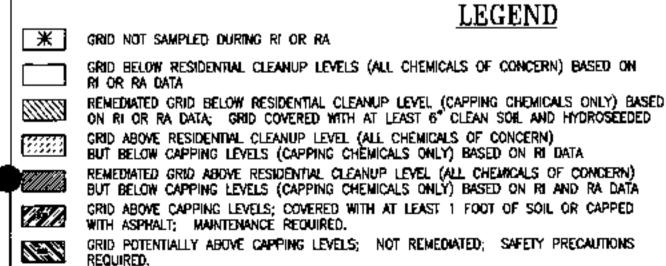
SOUTH TACOMA FIELD TACOMA, WA

POST-REMEDIAL ACTION BITE CONDITIONS

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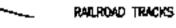
PIÈNNE 2







DRAINAGE CHANNEL



FENCE

BURIED GEOTEXTILE; IDENTIFIES
LIMIT OF TREATED OR
CONTAMINATED SUBSURFACE SOIL

CAPPING LEVELS

ARSENIC 200 mg/kg LEAD 1,000 mg/kg cPAHs (TOTAL) 20 mg/kg PCBs (TOTAL) 10 mg/kg

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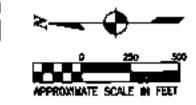
Kennedy/Jenks Consultants

South Tacoma Field Tacoma, wa

POST-REMEDIAL ACTION
SITE CONDITIONS

006015.00/P9SK001D

PIGURE 2



This is private property, and unauthorized visitors are not allowed. Please respect the rights of the property owners and do not come onsite.

NEXT STEPS

Groundwater and soil in the vicinity of Pioneer Builders Supply is being evaluated for possible remediation. Groundwater samples have been collected and analyzed. A decision to remediate groundwater, if necessary, will be made soon.

An underground tank was discovered in the eastern section of the site during remediation. During removal, contamination of soll with petroleum products was discovered. Most of the contaminated soil was removed offsite. Residual soil and possible groundwater contamination are being evaluated under Washington State Department of Ecology's voluntary cleanup program for possible remediation.

MORE INFORMATION

Copies of documents relating to the South Tecoma Field site can be found at:

Tacoma Public Library
Main Library, Northwest Room
1102 Broadway
Tacoma, Washington

U.S. Environmental Protection Agency
Park Place Building
1200 Sixth Avenue, Superfund Records Center
Seattle, Washington 98101

Kennedy/Jenics Consultante

or call

Cami Grandinetti, Project Manager, at (206) 553-8896 or Jeanne O'Dell, Community Involvement Coordinator at (206) 553-6919. Call toll free at 1-800-424-4372 from 8:00 a.m. to 4:30 p.m., Monday through Friday.